

# CLIMATE CHANGE ENERGY TECHNOLOGY POLICY UNDER UNCERTAINTY

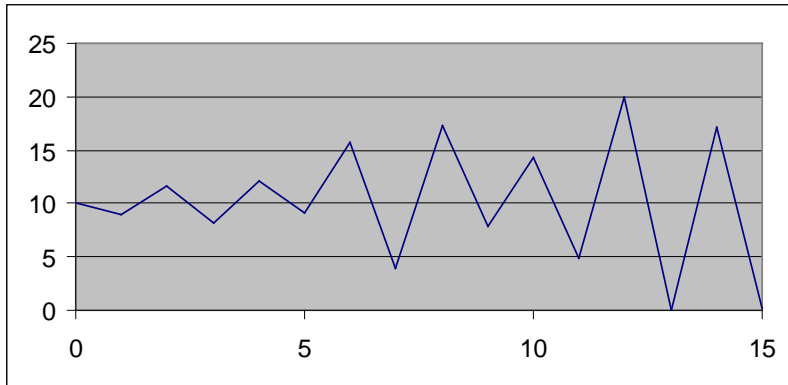
---

Erin Baker, Assoc. Prof. Univ. of Mass, Amherst  
European Summer School on Uncertainty,  
Innovation, and Climate Change  
Lecture II

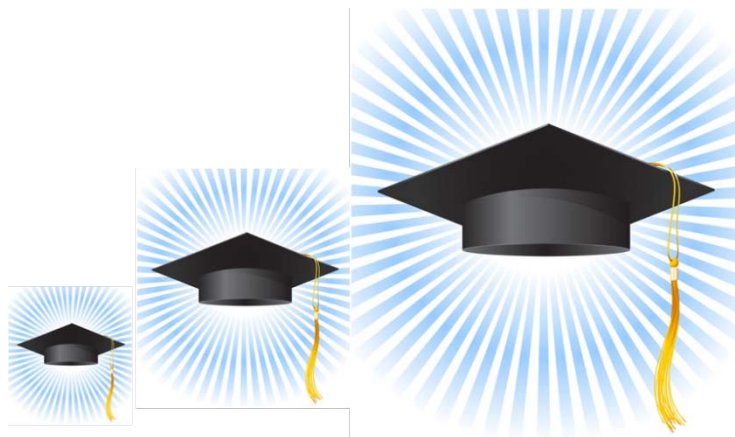
# Objectives

- Overview of expert elicitations
- Apply elicitations to a government R&D portfolio problem

# Uncertainty and Learning has ambiguous impacts on optimal climate change policy



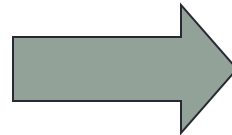
Increasing risk in climate damages or technology



An increase in the amount we expect to learn



Optimal emissions can increase or decrease



Optimal R&D can increase or decrease

Why use elicitations for technical change?

# Why use elicitations for technical change?

- Past data can give general insights (speed of average technical change), but *cannot differentiate between specific technologies*, or tell us if a breakthrough is coming
  - *“To the extent that probability of achieving success depends on breakthroughs, what has happened with other technologies will not offer much to differentiate paths that are particularly promising.”*

Why not use elicitations?

# Why not use elicitations? Biases and Heuristics



IT WAS SO OBVIOUS  
THAT THIS BALI BOMBING  
WAS GOING TO HAPPEN... I  
CAN'T BELIEVE THE GOVERNMENT  
DIDN'T FORESEE IT ... JUST  
CAN'T BELIEVE IT ...

WHERE DO YOU  
THINK THE NEXT  
ONE MIGHT BE ?



THE NEXT ONE WON'T  
BE SO PREDICTABLE ....  
THAT'S OBVIOUS... ANYONE  
CAN SEE THAT ...



# 20 Questions

- About how many answers were a surprise? Either below 1<sup>st</sup> percentile or above 99<sup>th</sup>?



# Results of 20 questions

- Number of answers that were in the 1<sup>st</sup> or 99<sup>th</sup> percentile: xx
  - Percentage:
- Number of answers that we would expect: 8
  - Percentage: 2%



1.	Population of Cuba, 1965	7,631,000
2.	1975 imports of Italy (\$ million)	43,626
3.	Airline distance in statute miles from San Francisco to Moscow	5855
4.	Fraction of group favoring abolition of "victimless" crime laws	35.7%
5.	The closing Dow Jones Industrials average for May 26, 1969	946.9
6.	The number of pages in the Wall Street Journal of May 27, 1969	36
7.	Birthday of Soccer player Pele (day/month/year)	23/10/1940
8.	Fraction of group considering themselves a member of a religion	32.14%
9.	American battle deaths in Revolutionary War	4435
10.	Number of labor strikes in US during WW II (Pearl Harbor - VJ Day)	14371
11.	Height of Hoover Dam (feet)	726
12.	Fraction of group that has served in the Armed Forces	14.29%
13.	Length of Broadway run of "Oklahoma" (days)	2246
14.	Gross tonnage of liner "United States"	52072
15.	U.S. whiskey production (legal) in 1965 (thousands of gallons)	117930
16.	Fraction of group that has ridden a motorcycle (solo)	35.71%
17.	Length of Danube River (miles)	1770
18.	Popular votes cast for Eisenhower in 1956 (millions)	35.6
19.	Worldwide airplane accident deaths on scheduled flights during 1960	307
20.	Fraction of group willing to accept (-\$50, \$100) gamble	57.14%

# Estimate the number of rooms in the MGM Grand in Las Vegas

- Write down your median estimate

# Anchoring

- “The MGM Grand has more than 50 rooms”
  - Average estimate:
- The MGM Grand has fewer than 5000 rooms”
  - Average estimate:



# Biases and Heuristics

- Over confidence
  - Experts think they more than they do.
- Anchor and Adjust
  - You start with the 50<sup>th</sup> percentile – what you think the answer is; and then you adjust to get the extremes.
  - People almost always adjust too little.
  - Best to start with the extremes, rather than the median.

# Biases and Heuristics

- Over confidence
- Anchor and Adjust
- Representativeness
  - Base rate
  - Reversion to the mean.
- Availability
  - Judging a probability by how easy it is to think up similar situations
  - Airplane accidents versus car accidents
  - Terrorist attacks versus cholesterol
- Motivational bias
  - Salesman may forecast a poor sales environment.
  - Weather forecasters would rather over estimate chance of rain



# Responses to Heuristics and Biases

- Practice
- Awareness of heuristics and biases
- Assessment Techniques
  - Using thought experiments.
  - Ask for high and low estimates first, and then median.
  - Ask questions in multiple ways. Induce contradictions. Have experts re-think.
- Decompose the problem into smaller problems.
- Ask multiple experts and average answers.
- Mathematically adjust
- Do skill testing on the experts and weigh the most skillful highest.



# When should you use elicitations?



# Elicitation approaches

- Ask for high, low, and median (95<sup>th</sup>, 5<sup>th</sup>, 50<sup>th</sup> percentile)  
*“What is the lowest energy penalty you can envision for absorption/solvent technologies in 2025 under these conditions? We are looking for a value that is sufficiently low that you think there is perhaps only 1 chance in 20 that the actual energy penalty will turn out to be lower.”*
- Ask for probability of certain pre-determined values.  
*“What is the probability that a precombustion capture technology (e.g., sorption enhanced WGS, pressure swing adsorption, hydrate formation) will be developed that can be incorporated into a standard IGCC plant, with a parasitic energy loss of 10% or less?”*
- Everything must be defined to pass “the clarity test”
  - The above questions were conditional on policy/R&D scenarios

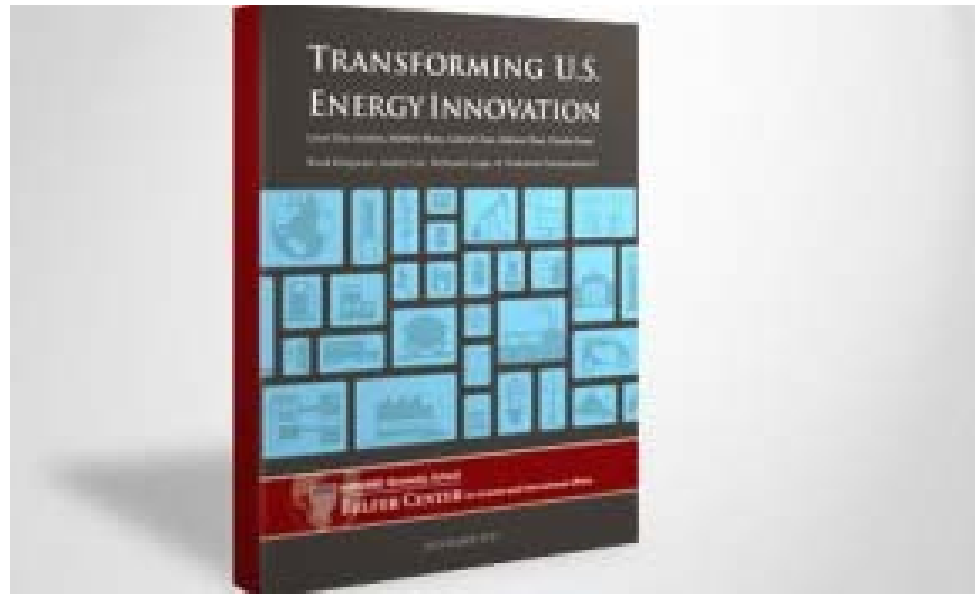
# IMPLEMENTING ELICITATION DATA

---

# How to implement elicitation data

- Transforming US Energy Innovation by Diaz Anadon et al
- **A multi-model approach by Baker et al**
- TEaM Project
- Modeling Uncertainty Project by Nordhaus et al

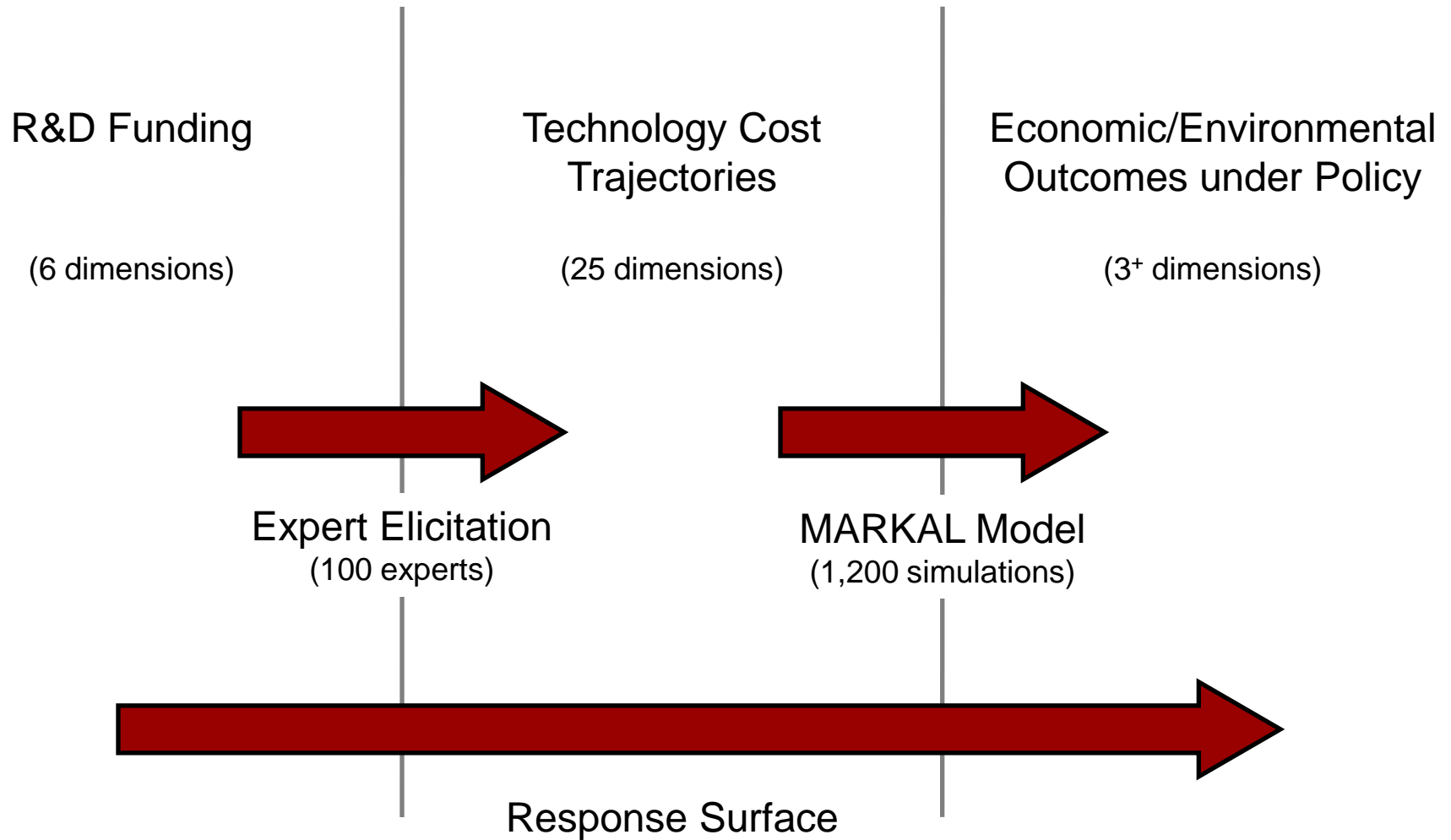
# *Transforming U.S. Energy Innovation* (Nov. 2011)



**Authors:** Laura Diaz Anadon (Project Director), Matthew Bun (Co-PI), Gabriel Chan, Melissa Chan, Charles Jones, Ruud Kempener, Audrey Lee, Nathaniel Logar, Venkatesh Narayanamurti (Co-PI)

**Available at:** <http://belfercenter.ksg.harvard.edu/publication/21528>

# Overview of Harvard approach





# Response Surface

## Process:

- for a given R&D level, calculate the conditional cost distribution (“the target distribution”) and use importance sampling to calculate the expectation of output metrics under the target distribution,  $E_{\text{cost}}[\text{output} | \text{R \& D}]$
- fit a high-dimensional polynomial to the expectations over a grid of R&D values

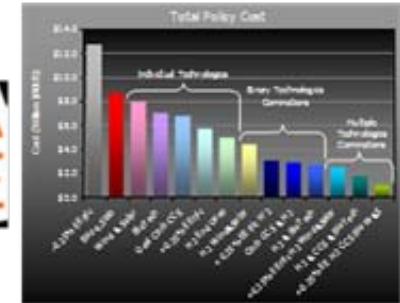
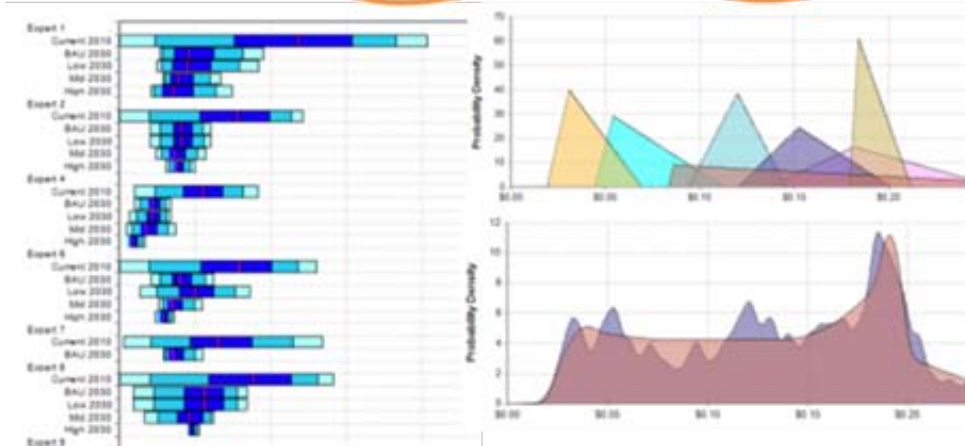
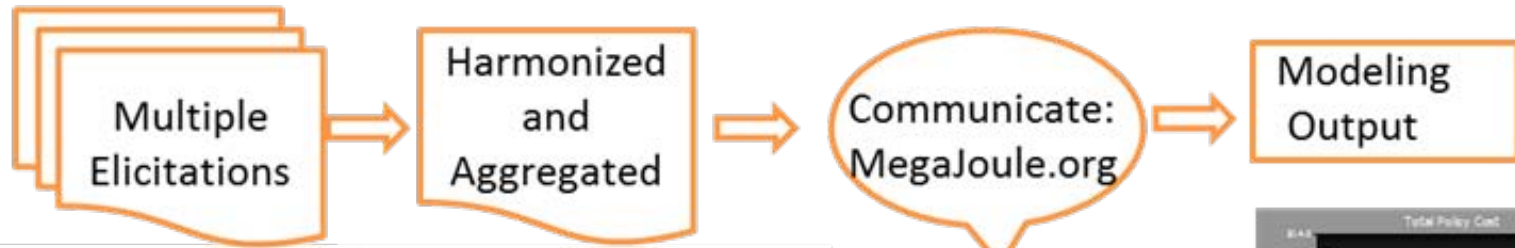
## Results:

- polynomial coefficients that describe a surface of economic/ environmental outcomes as a function of an R&D vector

## Post-Processing:

- Constrained optimization over the surface using a decision criteria (e.g. minimum expected carbon price)

# The Elicitation and Modeling Project (TEaM)



Value of technology investments

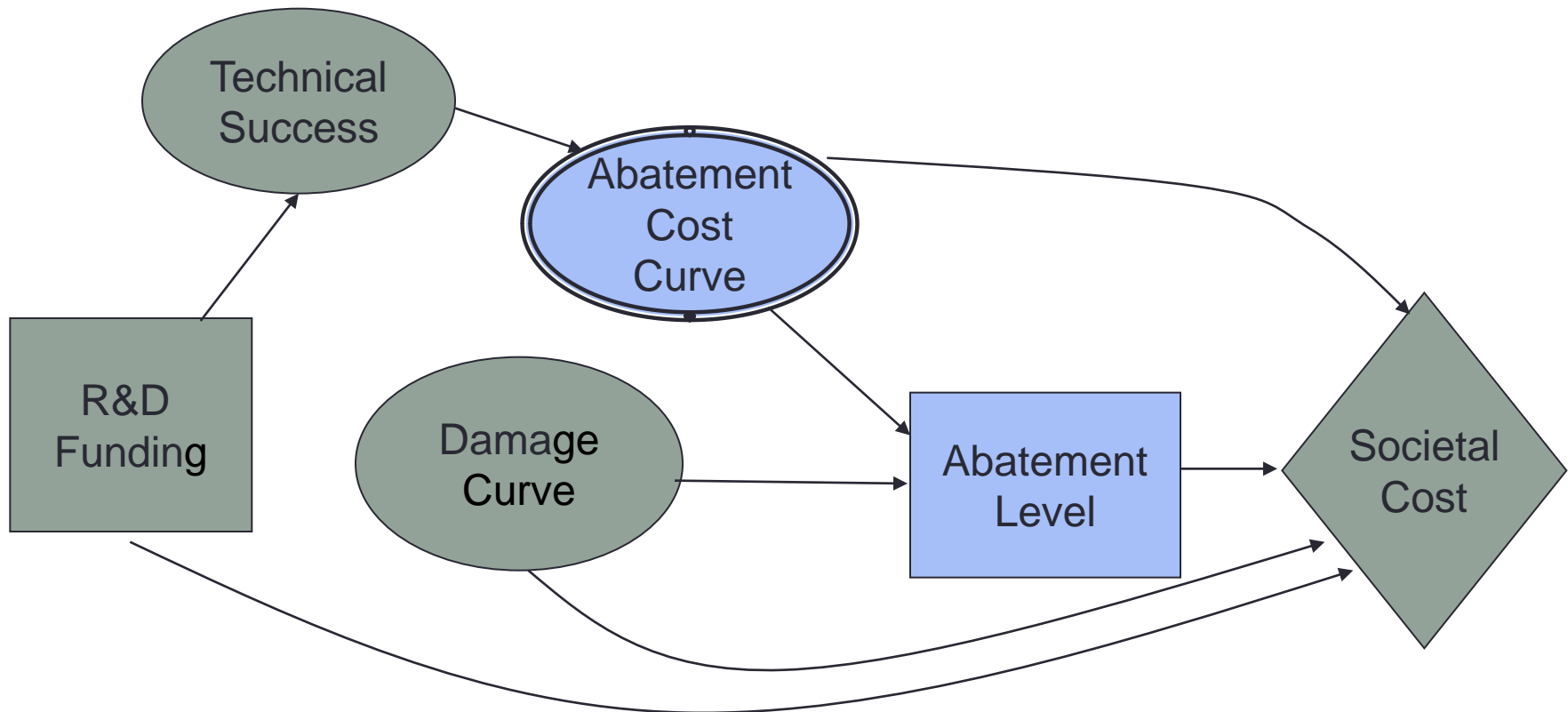
- Aggregate elicitations from multiple teams
- Derive “covering distributions”
- Run points through multiple models (GCAM, MARKAL, WITCH)
- Post-process to get probability distributions
- Implement in simple decision problems

# EXAMPLE: ENERGY TECHNOLOGY R&D

---

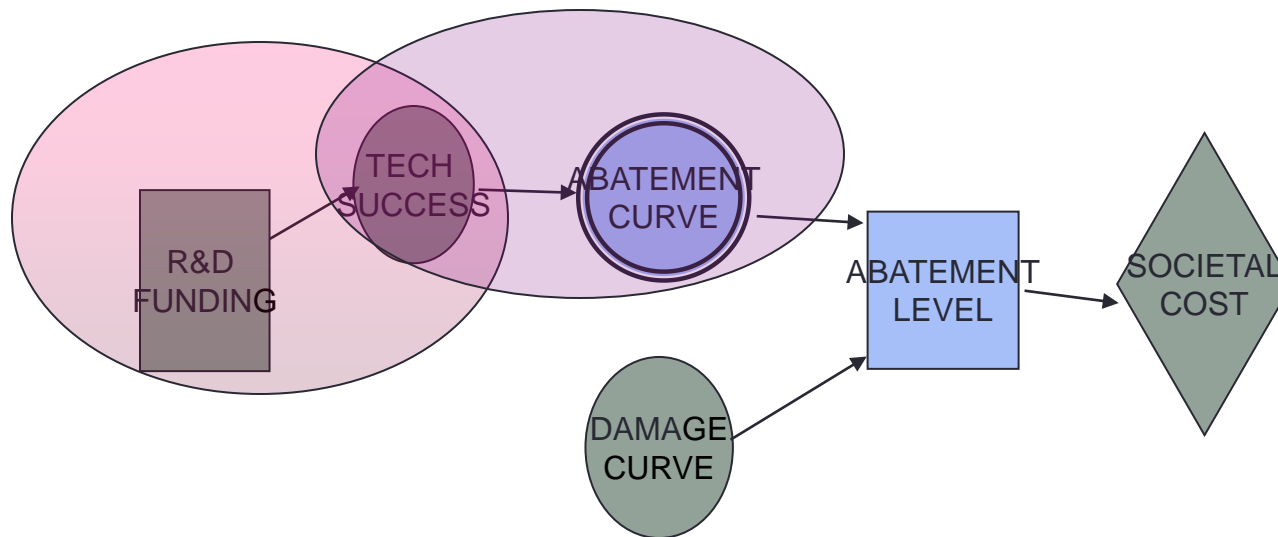


# Paradigm: Act – Learn – Act



# What is needed?

- What is the probability distribution over different outcomes of technical change?
- How will different technologies impact the MAC, if successful?

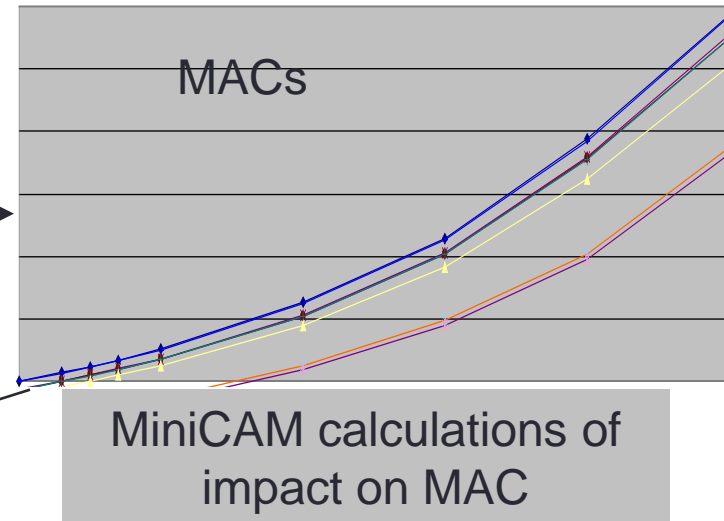


# Research Plan

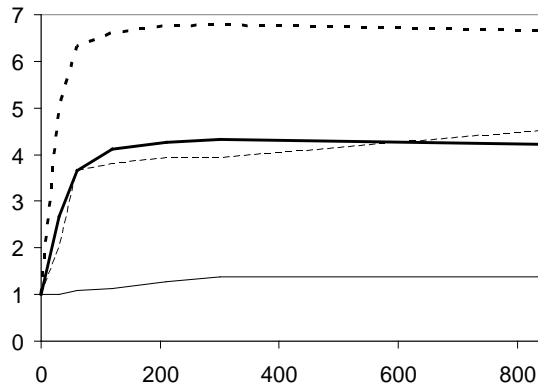


Expert Elicitations

definitions  
of success



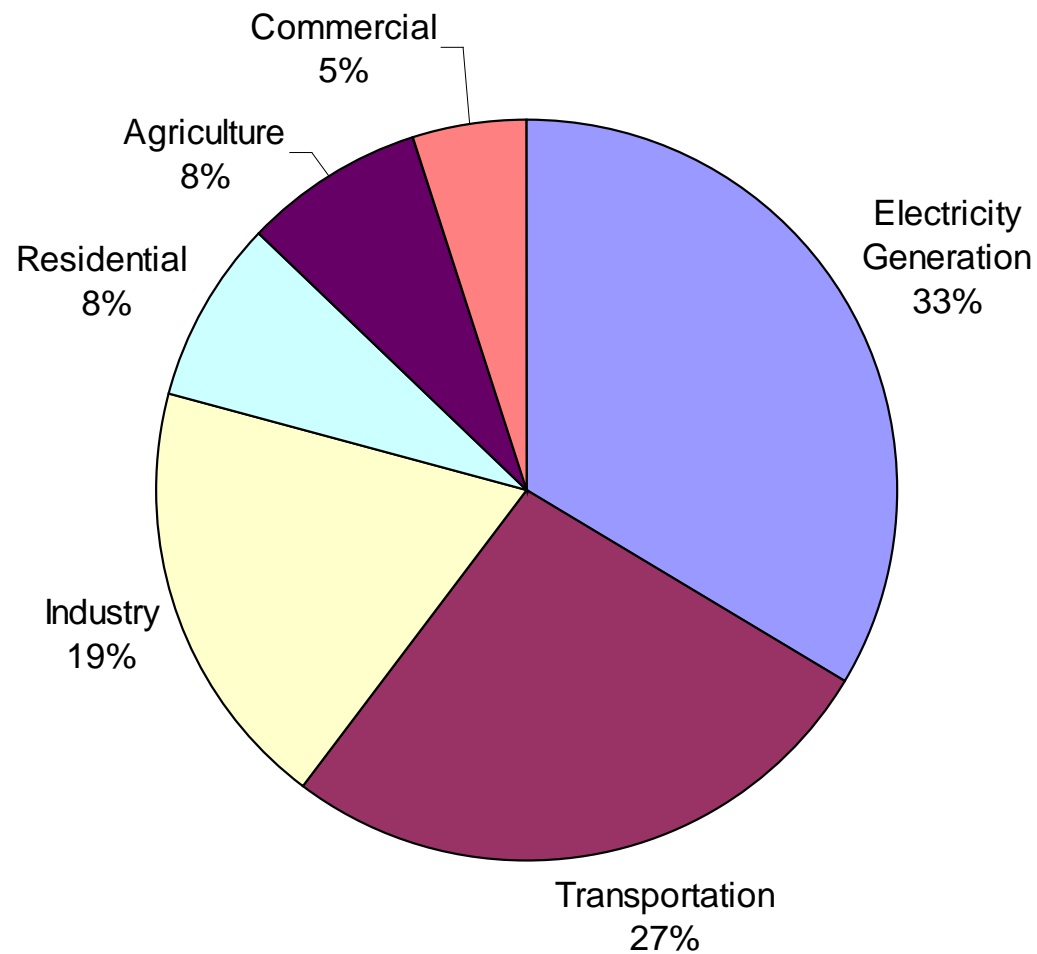
probabilities



Random Returns to R&D

- Collect Expert Assessments of Potential R&D Projects
- Determine Impact on MAC, using MiniCAM
- Develop portable representations of the probabilistic impact of technical change.

## US Greenhouse Gas Emissions Allocated to Economic Sector : April 2002



# Assessments:

## Identify More Specific Technical Directions within Broad Categories

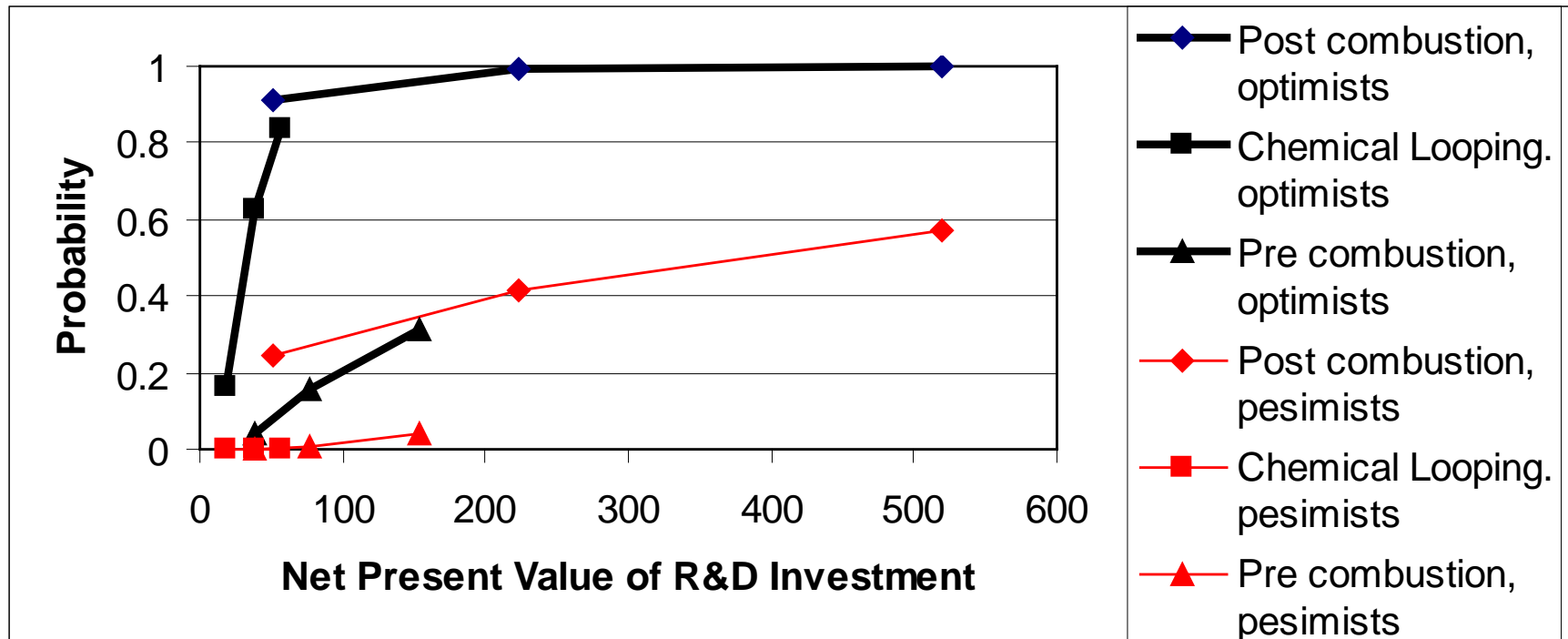
Advanced Solar PVs
Carbon Capture and Storage & Combustion
Nuclear Fission
Bio-electricity
Wind and Solar Grid Integration
Biofuels
Batteries

<b><i>CCS:</i></b>
Pre-Combustion
Chemical Looping
Post-combustion

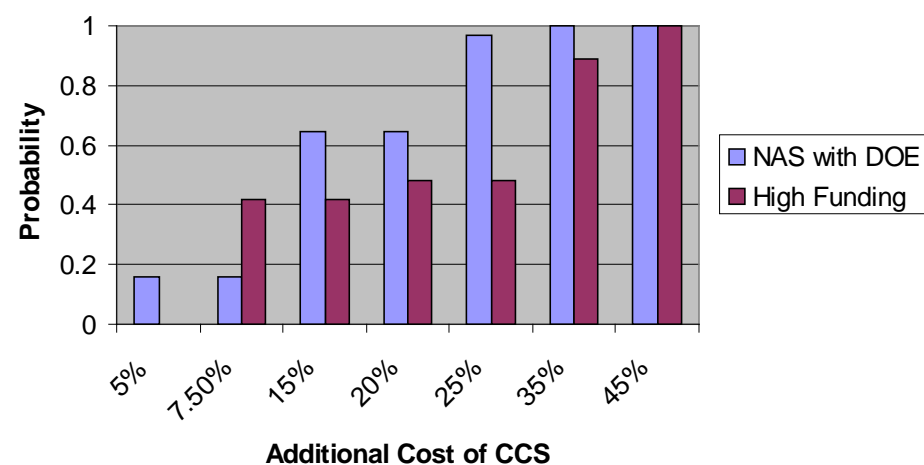
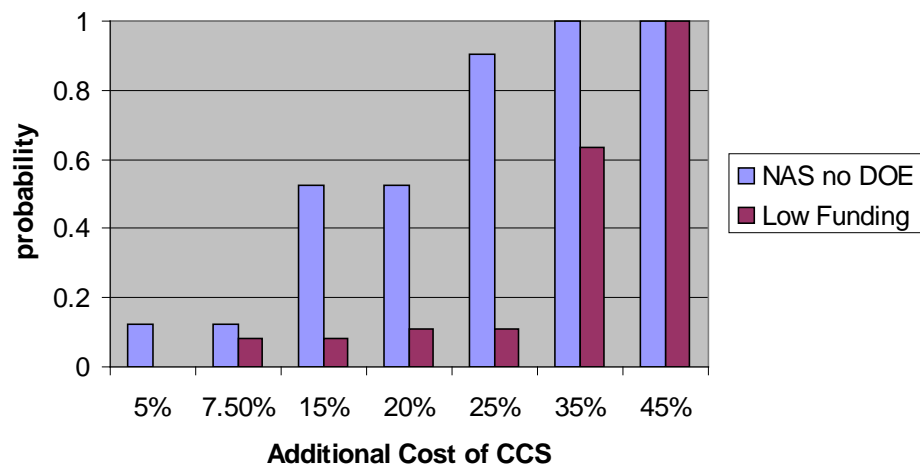
# Technology Endpoints

Technology	Definition of success	Energy Requirement	Non-energy cost	Capture Rate
Pre-combustion	parasitic energy loss $\leq 10\%$ ; incremental capital cost for IGCC $\leq 10\%$ .	2.0 MJ/kgC	2.4 cents/kgC	90% (98%)
Chemical Looping	Operation at 1200 degrees K; cost of energy of 0.05cents/kWh	0.66 MJ/kgC	0.83 cents/kgC	90%
Post-combustion	availability of 90%; derating of 30%; cost per ton of CO <sub>2</sub> avoided of \$25; - on at least 50% of available coal	4.7 MJ/kgC	3.0 cents/kgC	90%

# Probability of success: CCS



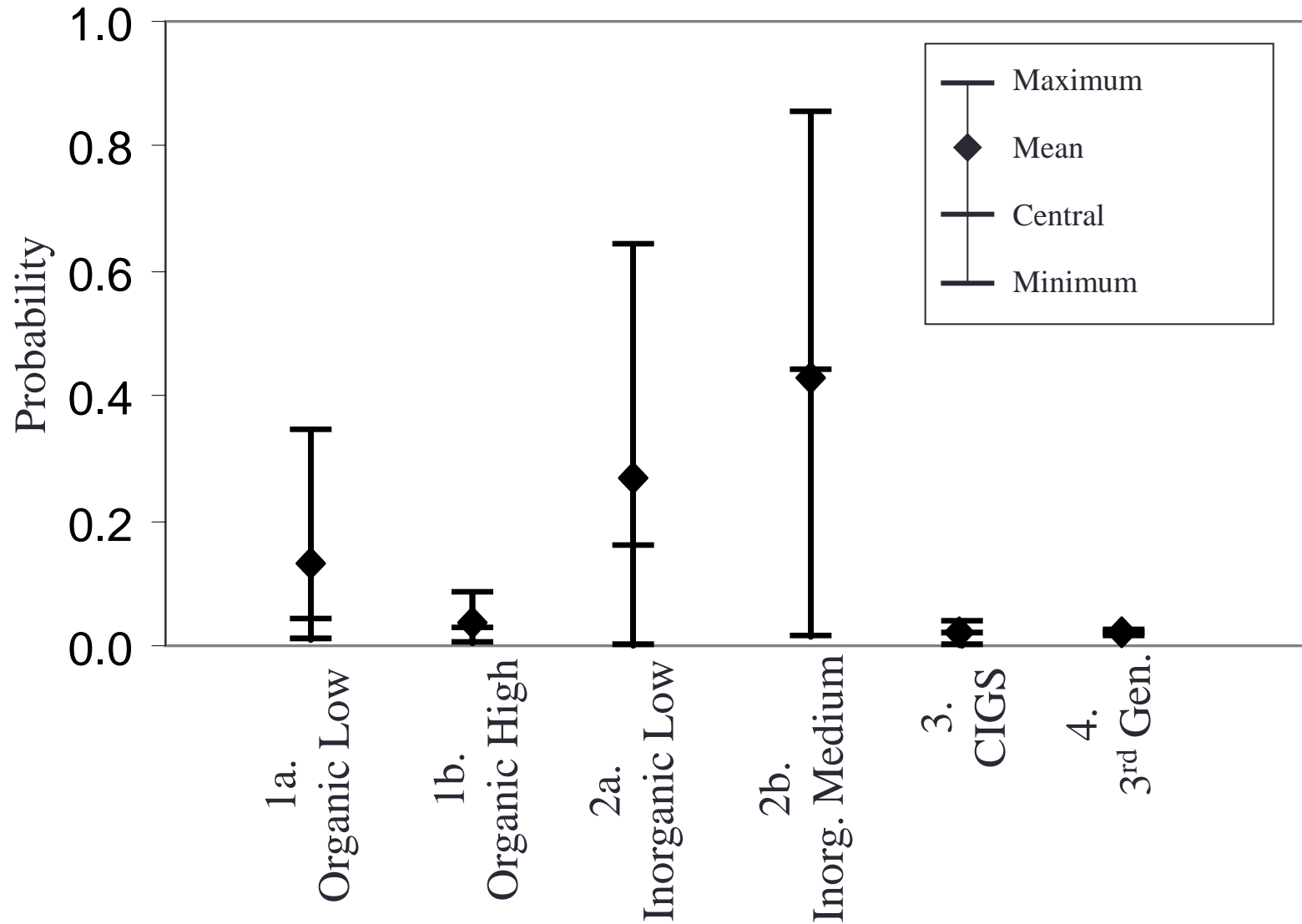
# National Academy Study



The probability that CCS will be viable ranged from 66% to 77% in the NAS

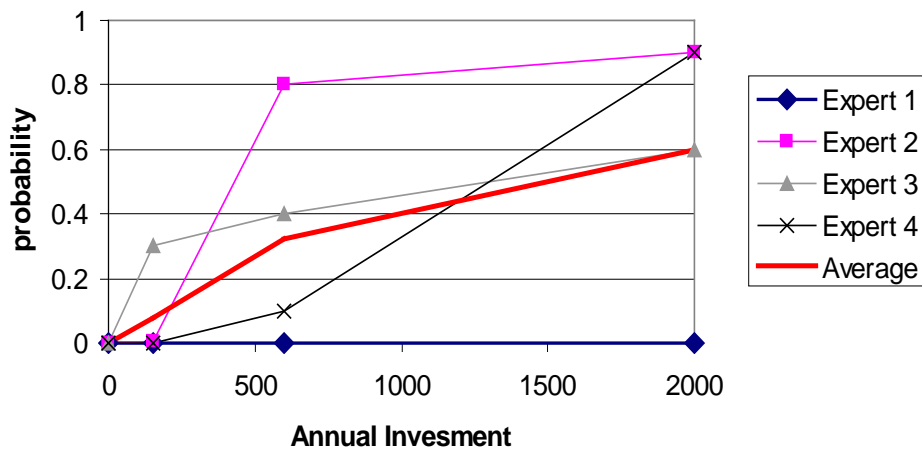


# Probability of success: Solar PV

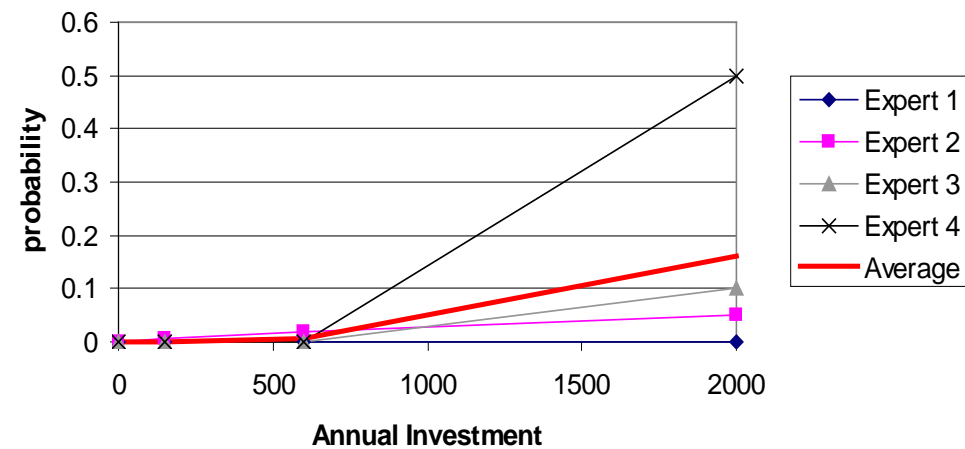


# Probabilities of success: Nuclear Fast Reactor

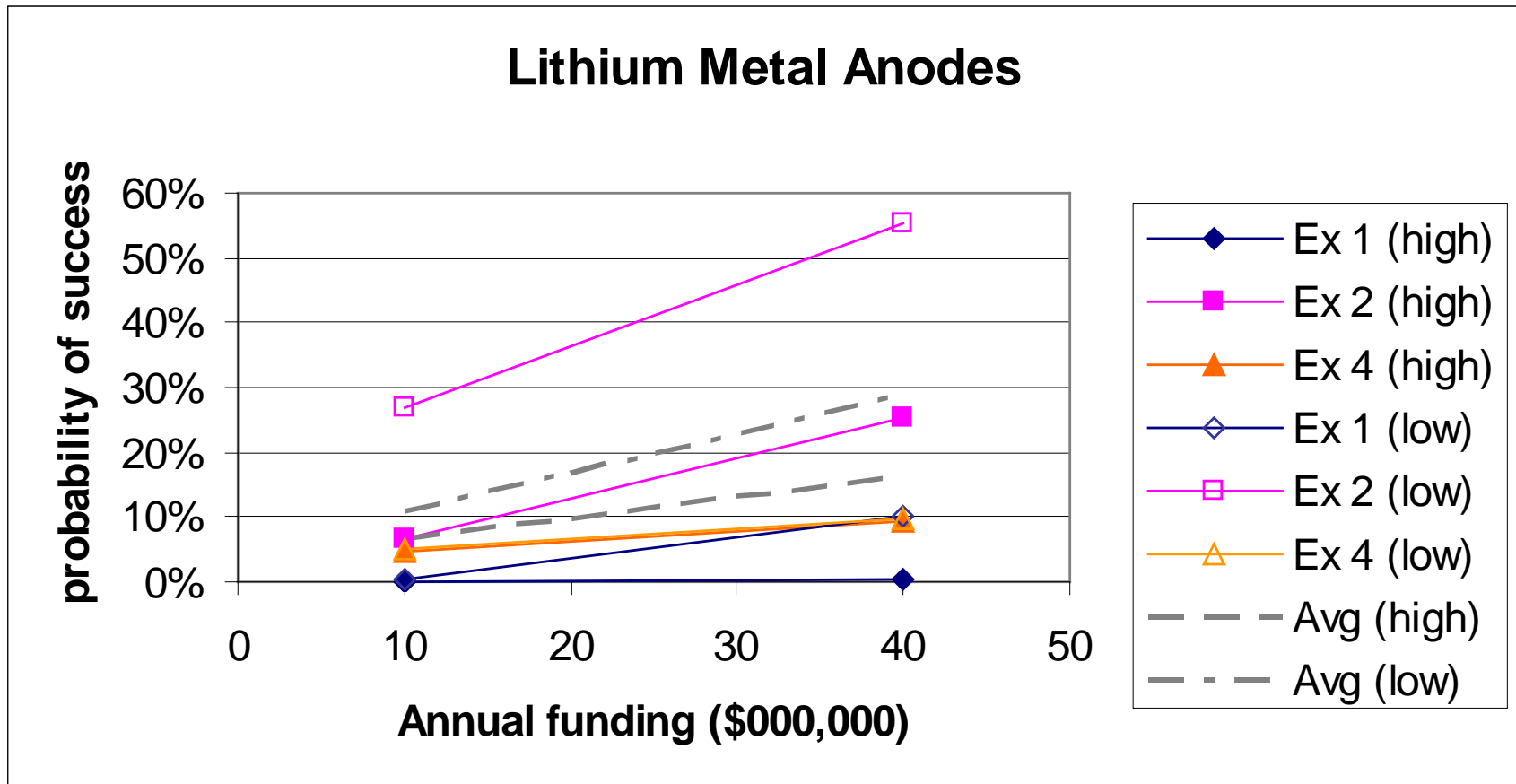
### Fast Reactor, 40%, \$1500



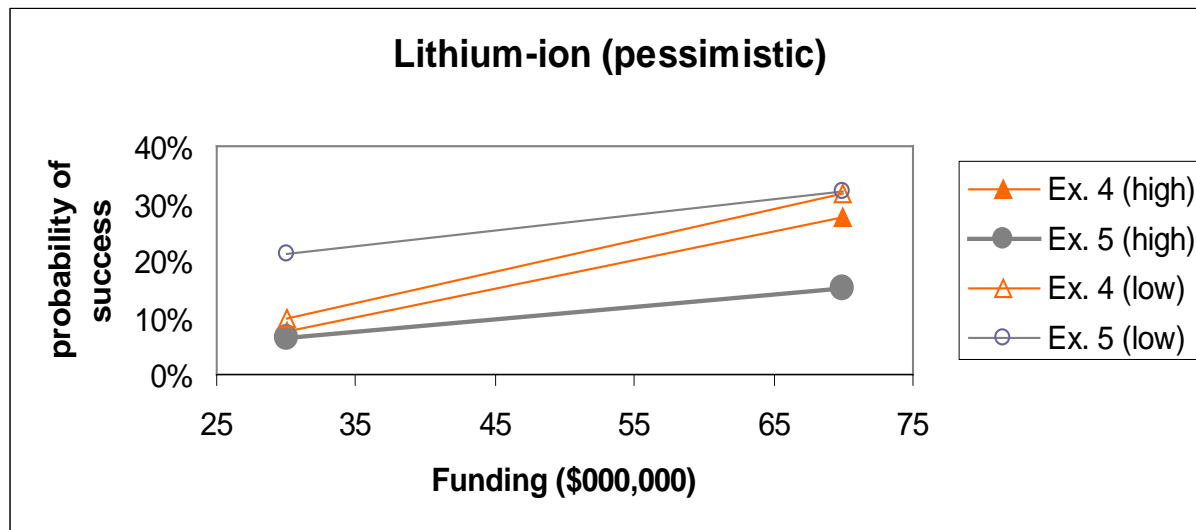
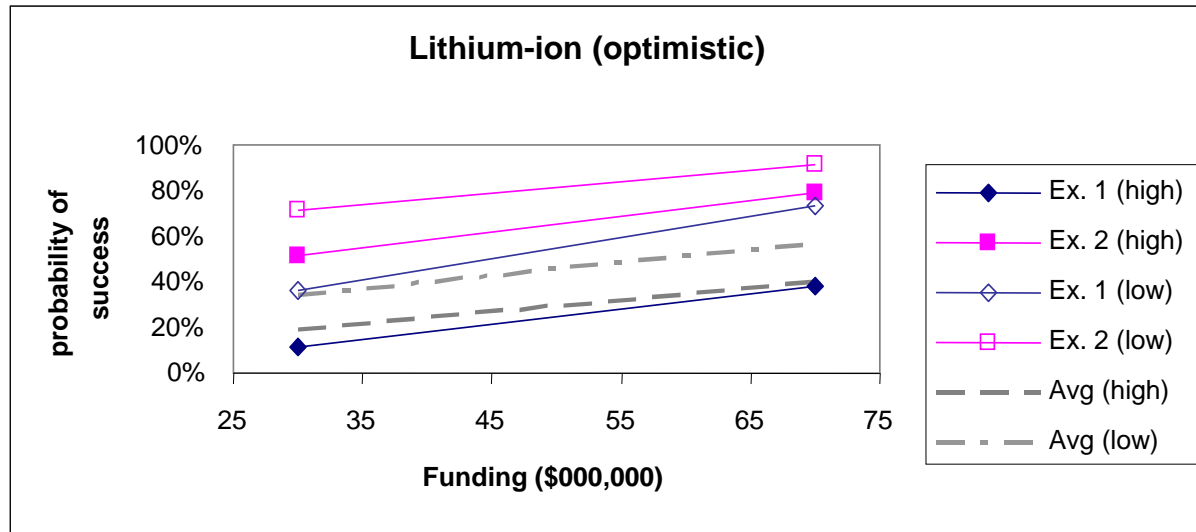
### Fast Reactor, 90%, \$1000



# Probabilities of success: batteries with Li metal anodes (for EV or PHEV)



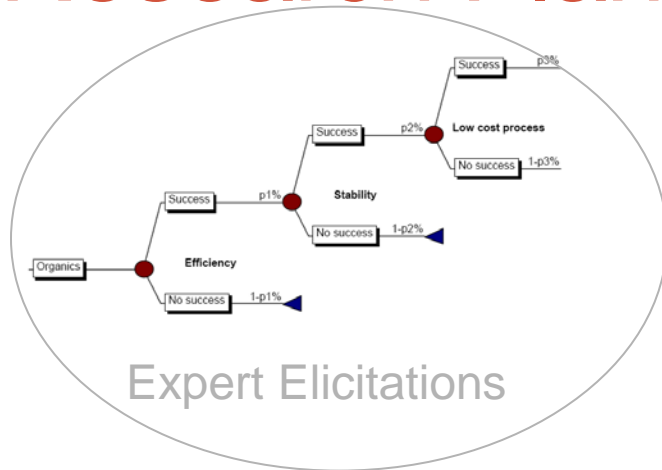
# Probabilities of success: batteries with Li-ion (for PHEV)



# Conclusions

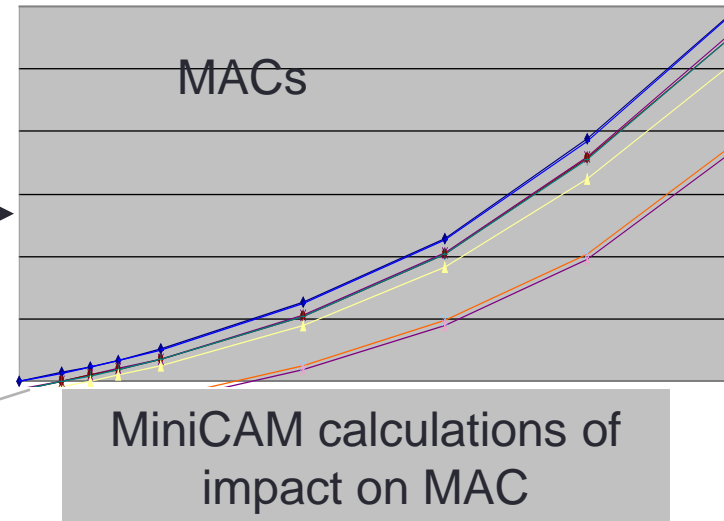
- Other than nuclear, experts gave us relatively small budgets.
- We found considerable disagreement among experts
  - Optimists versus pessimists
  - Disagreement over cost targets
  - Fundamental technological disagreement
- The average expert is often close to the median expert

# Research Plan

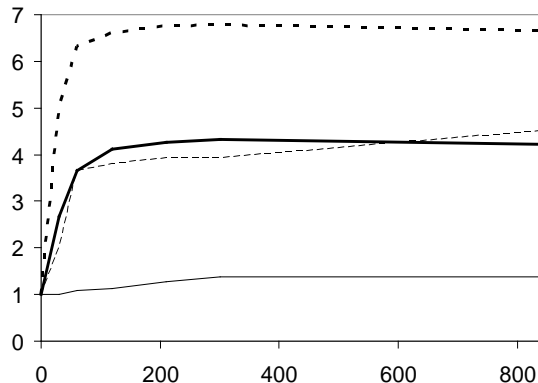


Expert Elicitations

definitions  
of success



probabilities

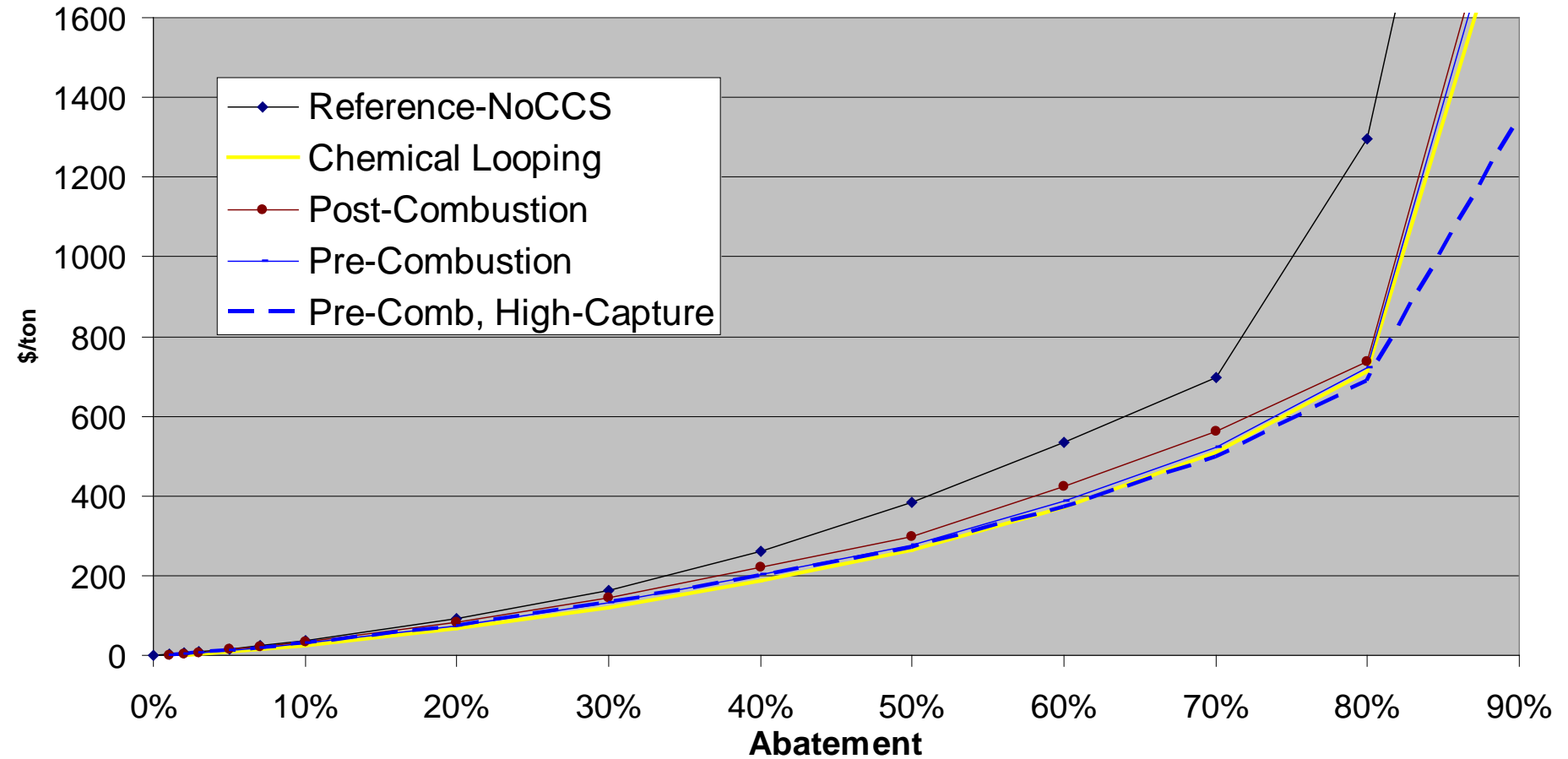


Random Returns to R&D

- Collect Expert Assessments of Potential R&D Projects
- Determine Impact on MAC, using MiniCAM
- Develop portable representations of the probabilistic impact of technical change.

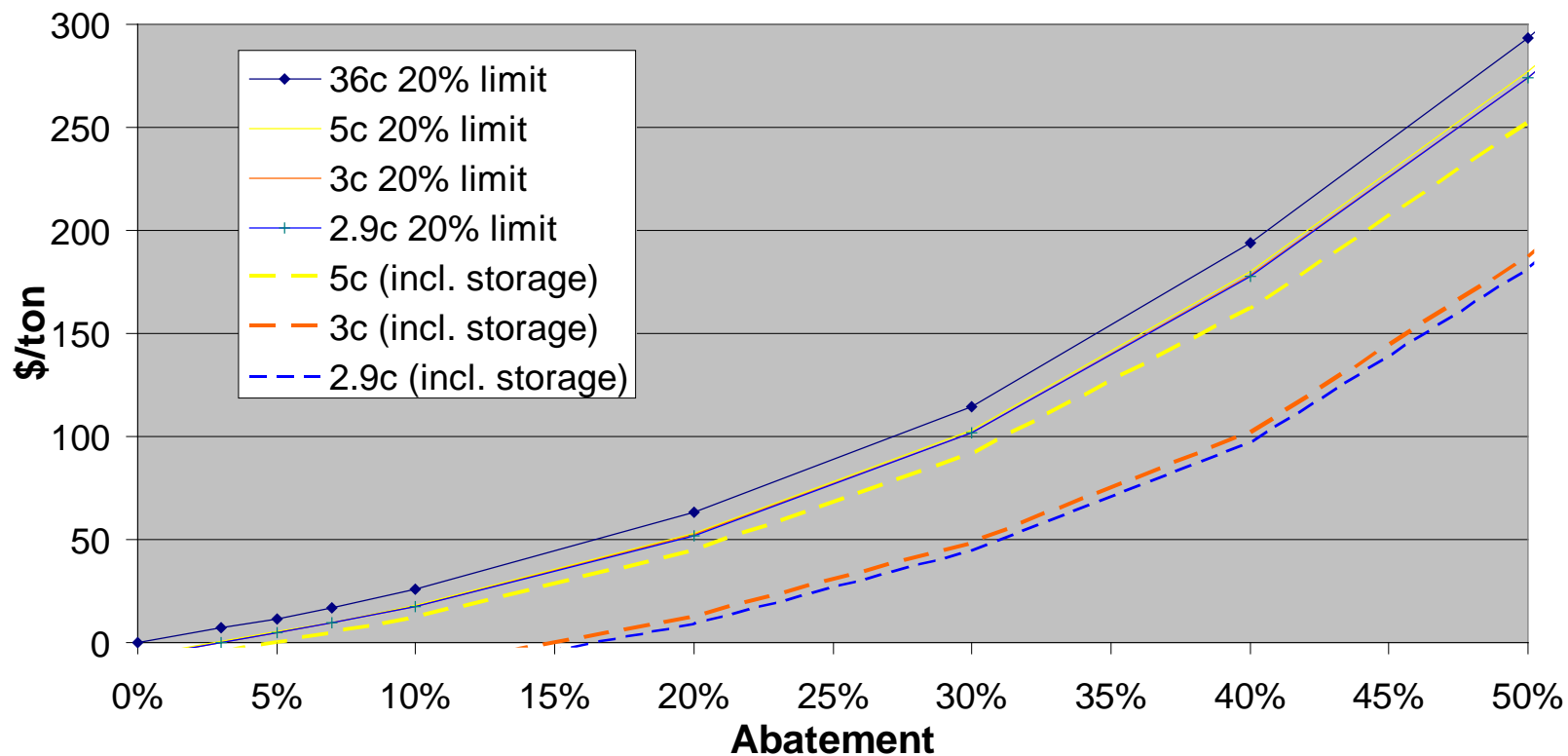
# CCS

## Marginal Cost of Abatement



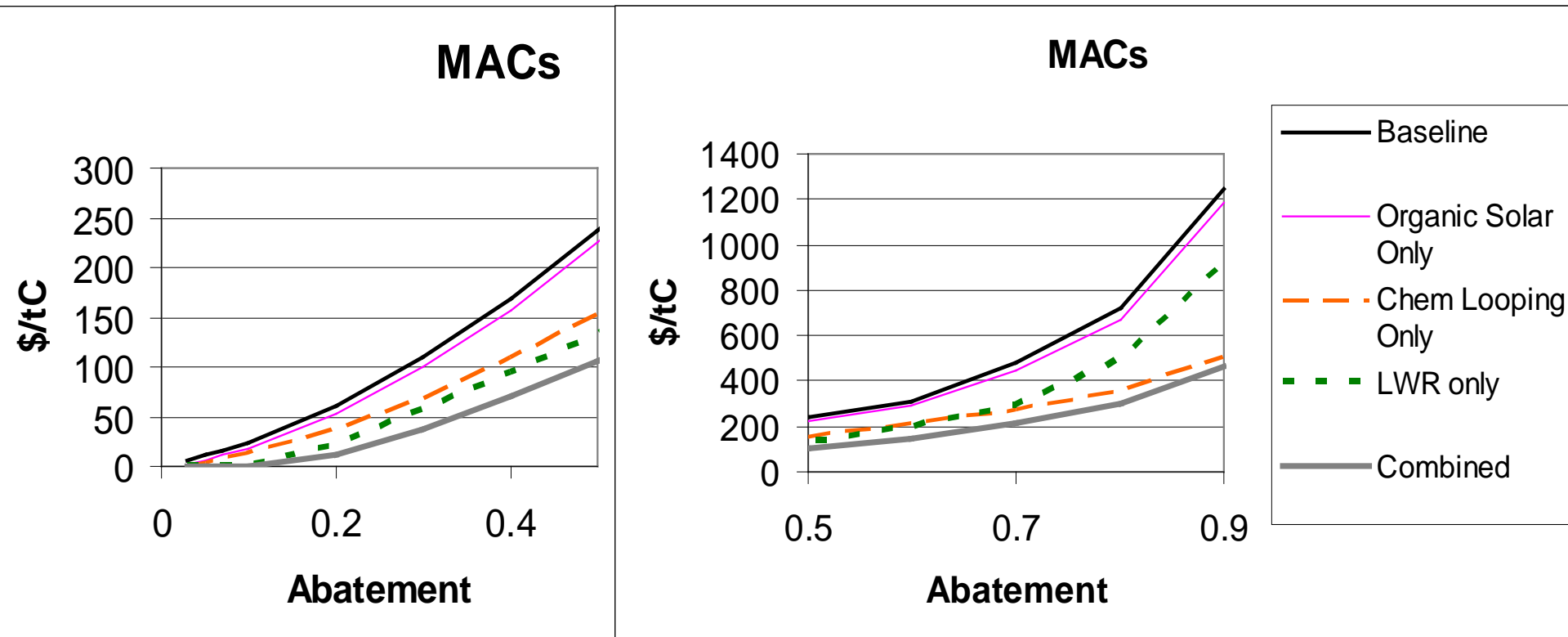
# Solar with and without free storage

## Marginal Cost of Abatement





# Impact of technology on the MAC: solar, CCS, Nuclear

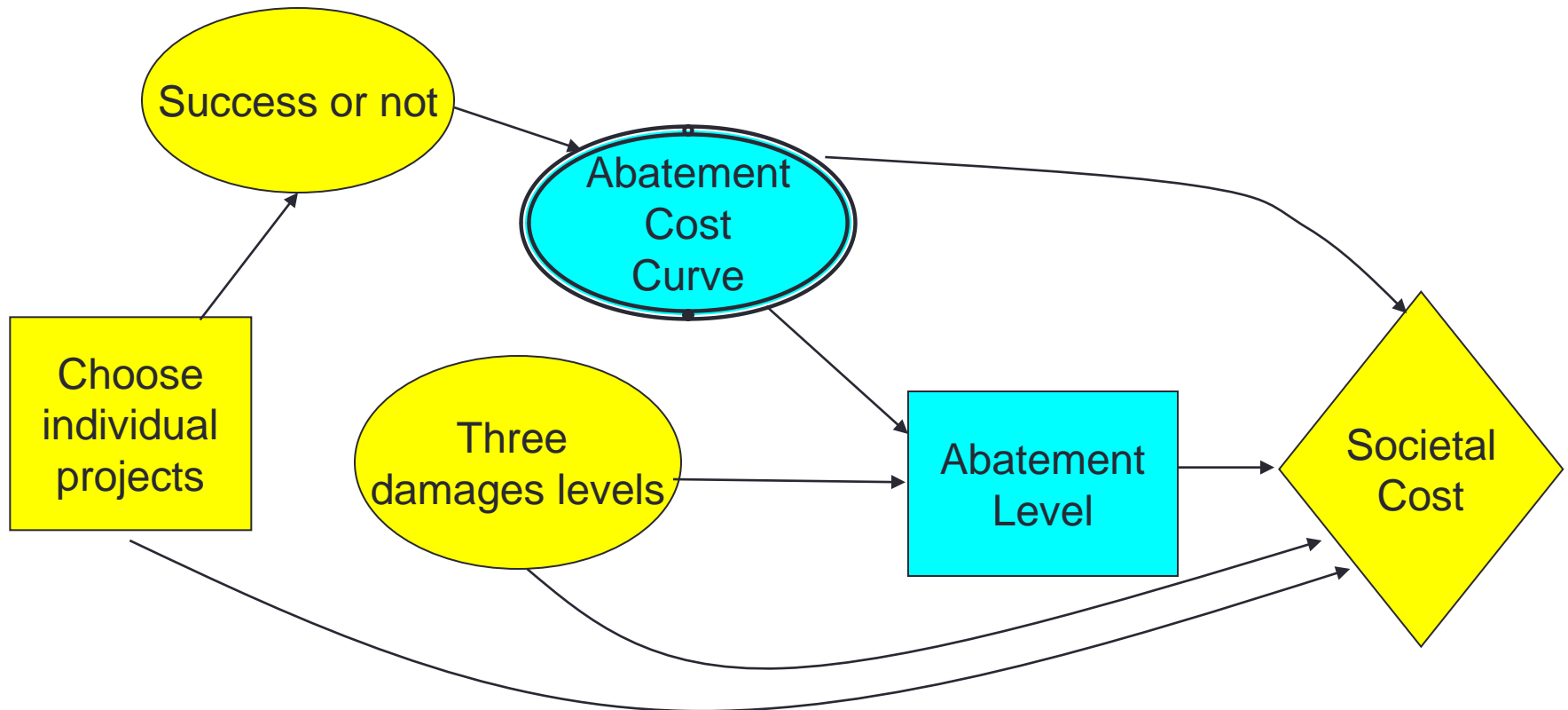


# R&D PORTFOLIOS

---

Part I

# Mixed Integer Non-linear Stochastic Program



# Challenges

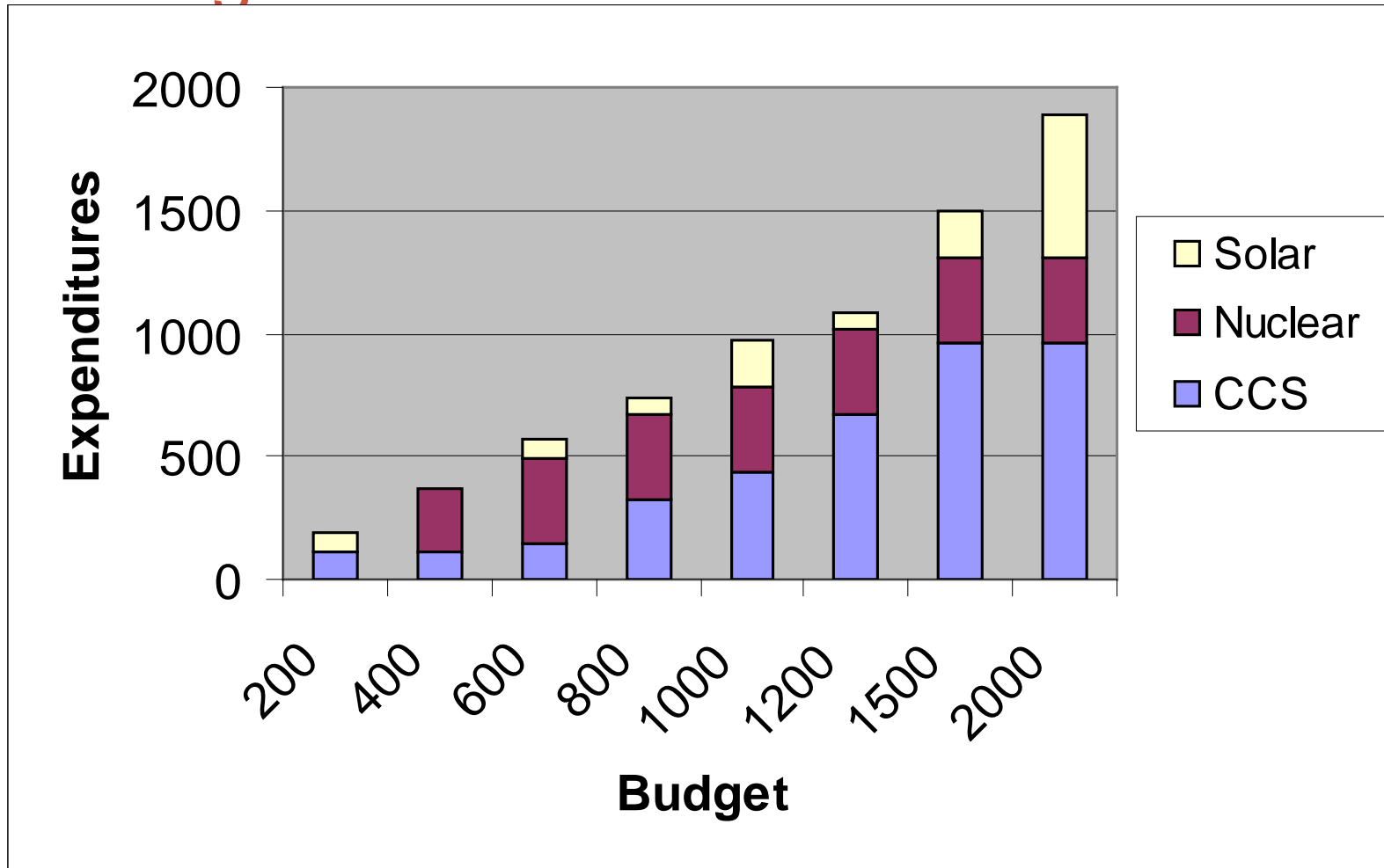
- Dynamic Programming versus Stochastic Programming
  - Constraints
  - Curse of dimensionality
- The probability of success is a function of decision variable, investment.
  - We re-formulated the problem so that the probabilities are fixed and only the outcome depends on investment.
- Non-linear, non-convex second stage problem.
  - We re-formulated the problem to avoid non-convexity
- Curse of dimensionality
  - Use a sampling process

# Different Representations of Risk

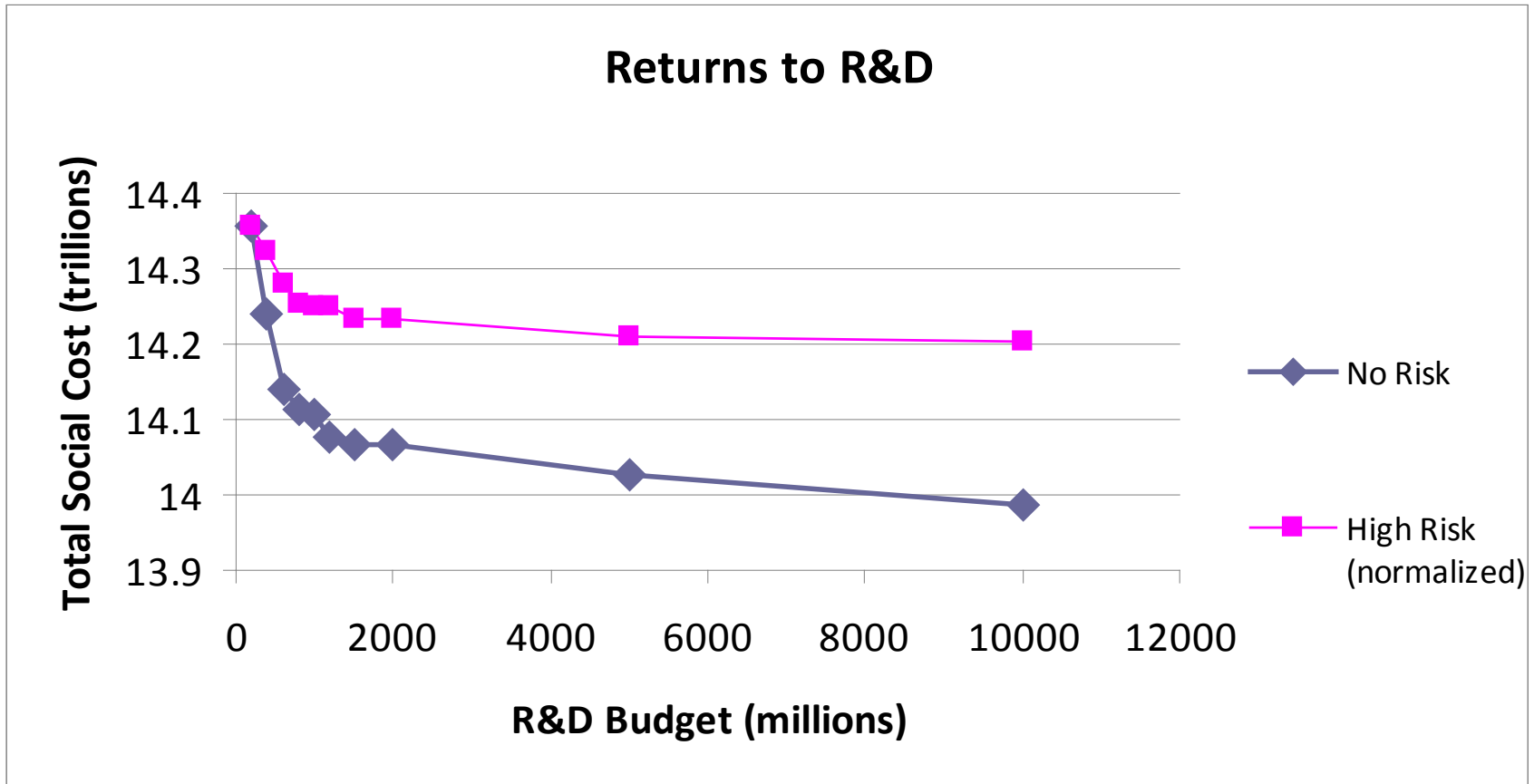
Zhigh	1	3	14
PI	0	2/3	13/14
Ph	1	1/3	1/14
Abatement if Z high	46%	80%	100%

Z low is 0; optimal abatement is 0%

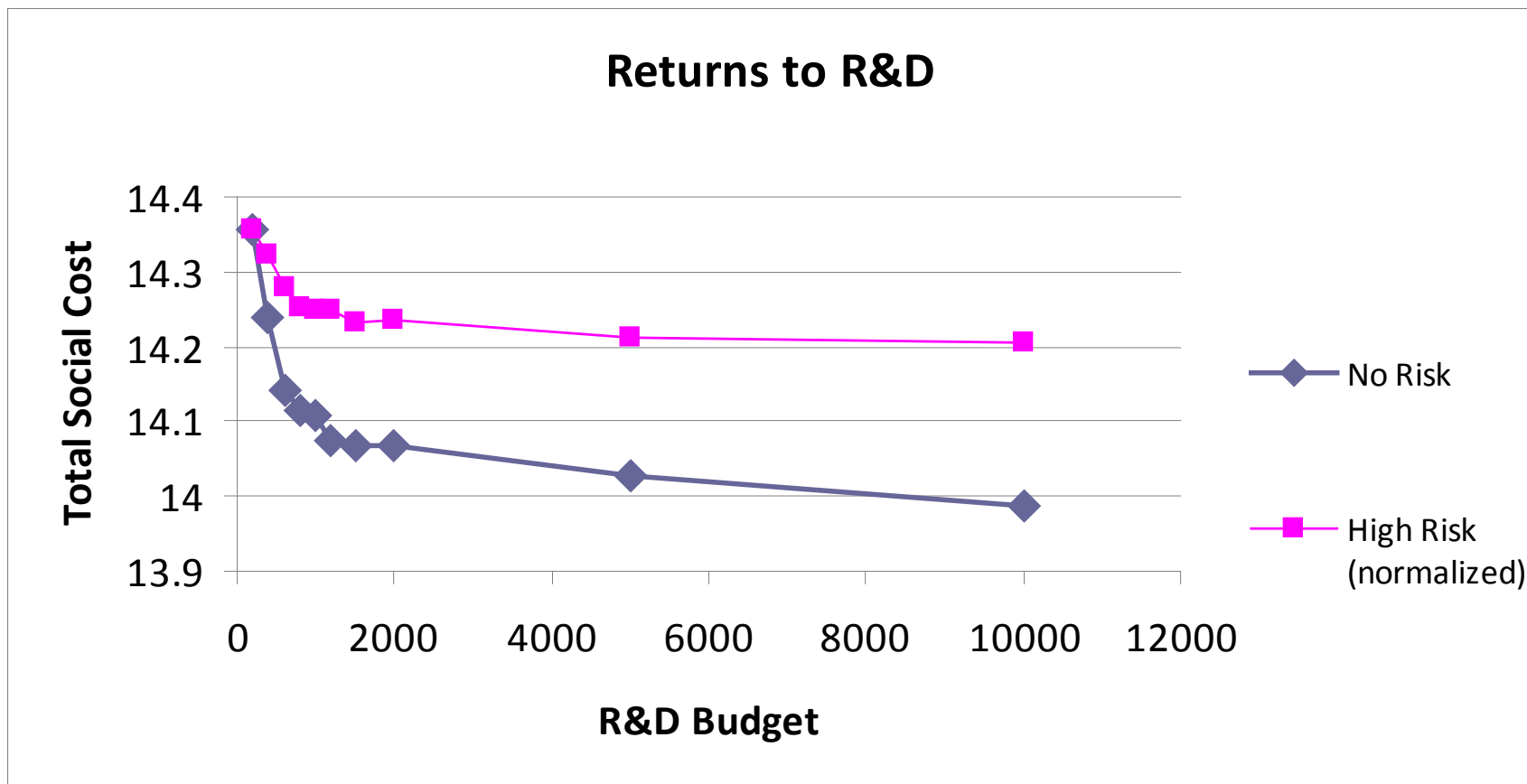
The optimal portfolio did not change with damage risk.



# Expected Total Social Cost



# Expected Total Social Cost

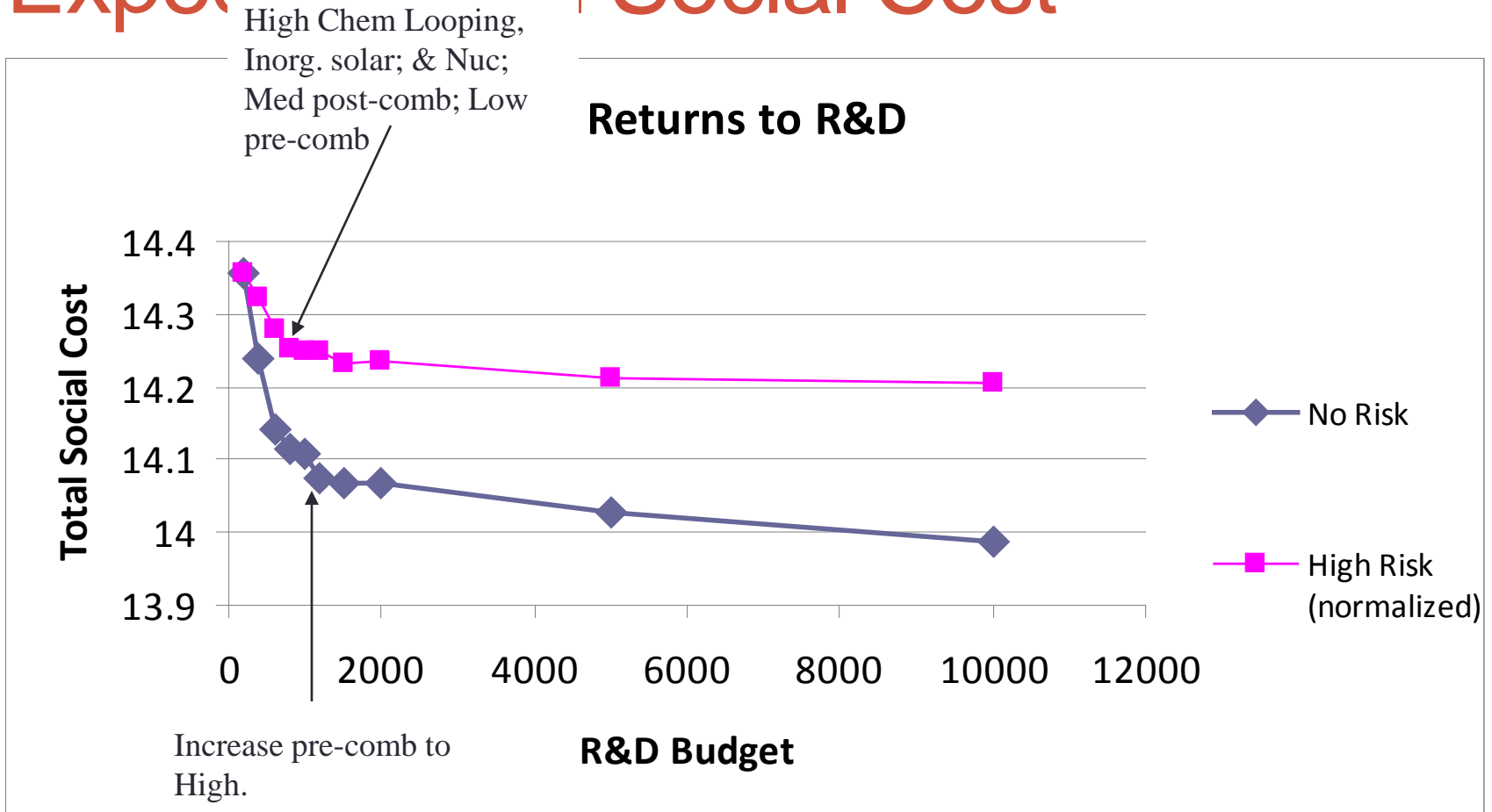


In no- risk case, expected abatement cost *INCREASES* with R&D. The benefits are on the environmental side.

In the high-risk case, the expected damages aren't effected by R&D. All benefits are in cost reduction.



# Expected Total Social Cost



# R&D PORTFOLIOS

---

## Part II

# Dynamic Detailed IAM with R&D

- Based on well-known DICE model
  - 25 10-yr periods
  - Add R&D and uncertainty
- Two-stage stochastic nonlinear programming problem
  - Uncertainty in technologies and damages resolved after 50 years

Technical change, represented by  $\alpha$ , pivots and shifts the MAC

$$c(\mu_t, \vec{\alpha}) = \overbrace{(1 - .08\alpha_1 - 0.92\alpha_2)}^{\text{pivot}} c(\mu_t) - \overbrace{(0.02 - 0.06\alpha_1 - 0.14\alpha_2)}^{\text{shift}} c(0.5) \mu_t$$

Damages depend on temp  $\tau$ , and have a random shift parameter,  $\pi$

$$D(\tau) = 1 + \tilde{\pi}\tau^2$$

Unadjusted output is reduced by the cost of abatement and by damages

$$y_t = \frac{1 - c(\mu_t, \vec{\alpha})}{D(\tau_t, \tilde{\pi})} y_t^g$$

Output is divided between consumption, investment in capital, and R&D for the first 5 period.

$$y_t = c_t + I_t + \kappa\gamma_t$$

Symbol	Definition
$c()$	cost of abatement
$D()$	Damages from climate change
$\mu$	abatement, as a fraction
$\alpha$	parameter representing technical change
$\tau$	temperature change
$\pi$	random damage parameter
$y, y^g$	output, adjusted and unadjusted
$c$	consumption
$I$	investment in capital
$\kappa$	opportunity cost of R&D
$\gamma$	R&D investment cost

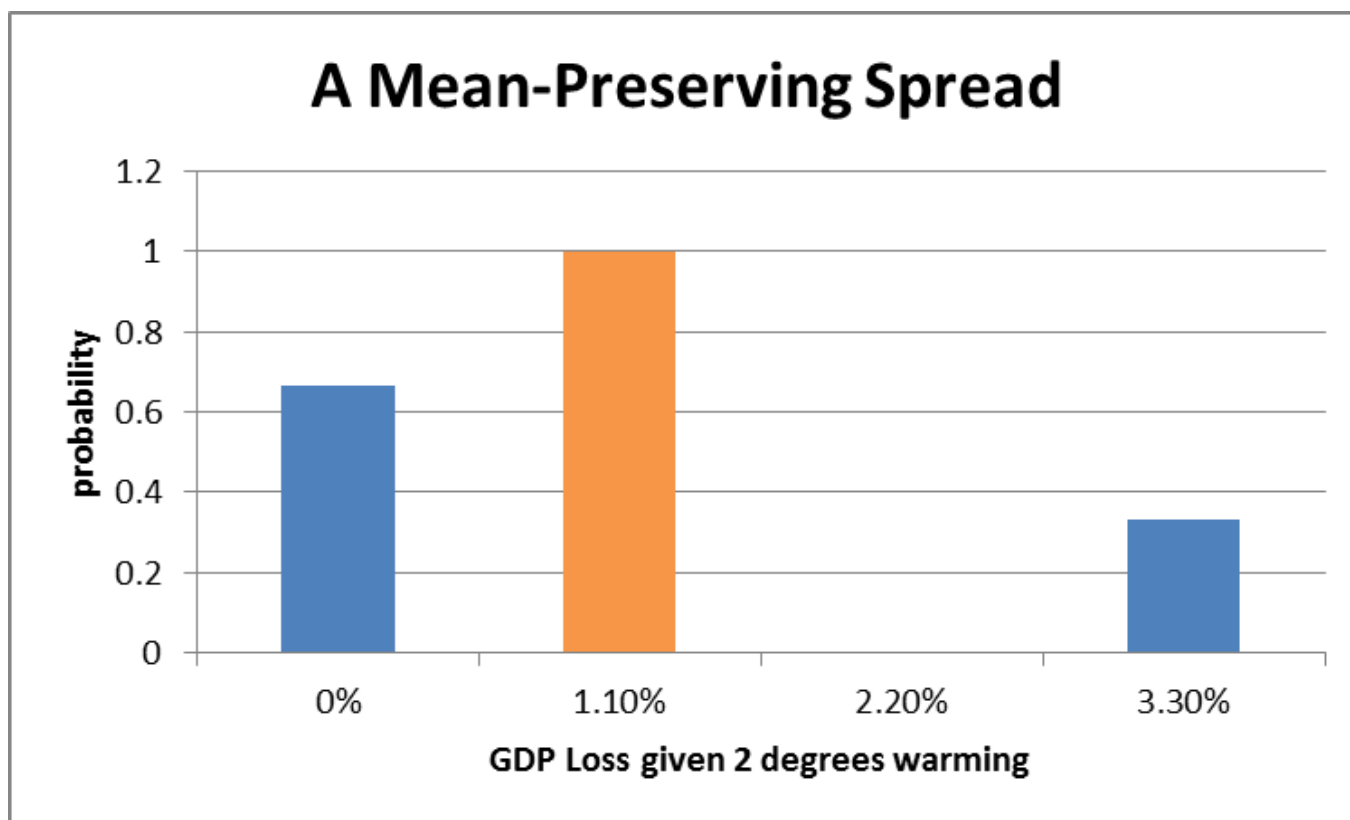
# Experiments

Focus on comparing different policy environments

Policy	Abatement	Key characteristics
Baseline no-controls	0	
DICE Optimal	optimal	
Stern	optimal	Abatement chosen under low interest rate
Stern Fixed	optimal	Abatement and R&D chosen under low interest rate
Gore	Lower bound between 0.25 - 0.95	Limited participation
Kyoto Strong	fixed for 150 years	Limited participation
2 degrees	optimal	Upper bound on temperature

# Different representations of climate risk

	No risk (1)	Medium risk (2)		High risk (3)		Very high risk (4)		Intermediate (5)		
Probability	1.000	0.667	0.333	0.945	0.055	0.973	0.028	0.309	0.673	0.018
GDP Loss	1.1%	0.0%	3.3%	0.0%	20.0%	0.0%	40.0%	0.0%	1.1%	20.0%
$\pi$	0.003	0.000	0.009	0.000	0.063	0.000	0.167	0.000	0.003	0.063

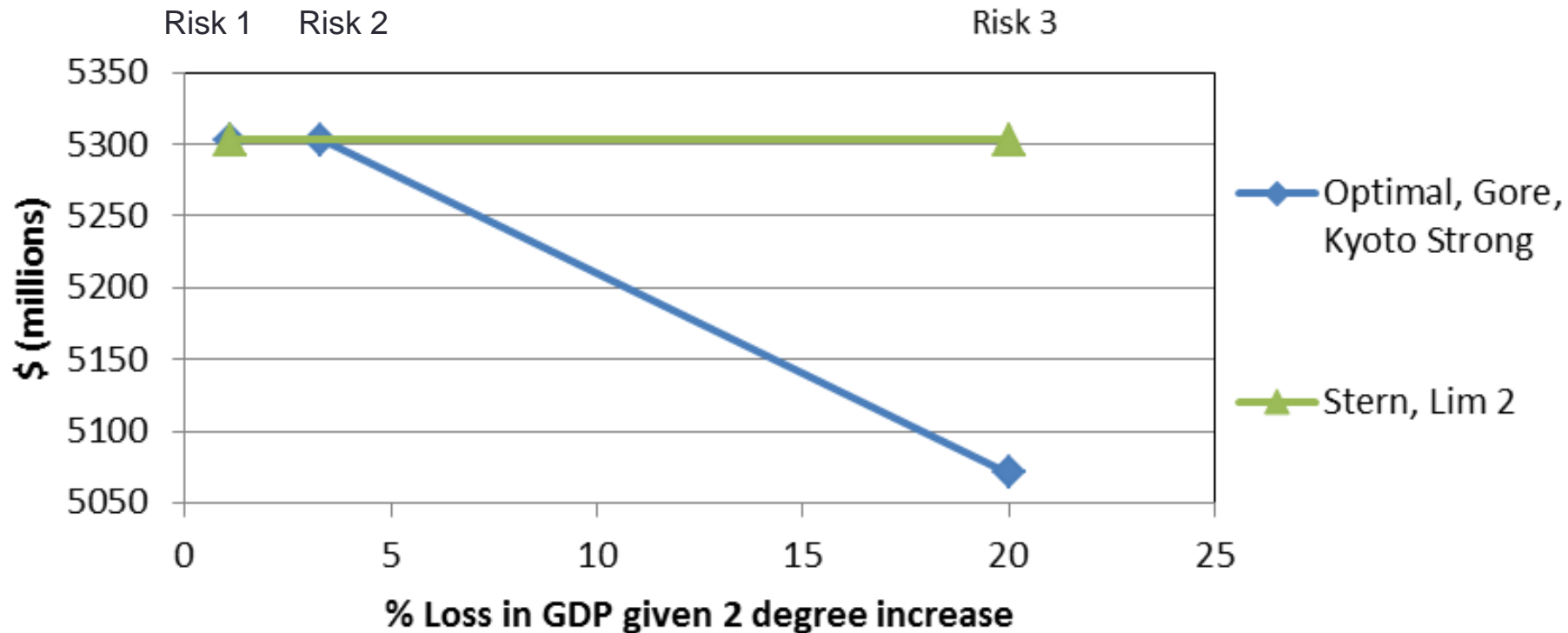


# RESULTS

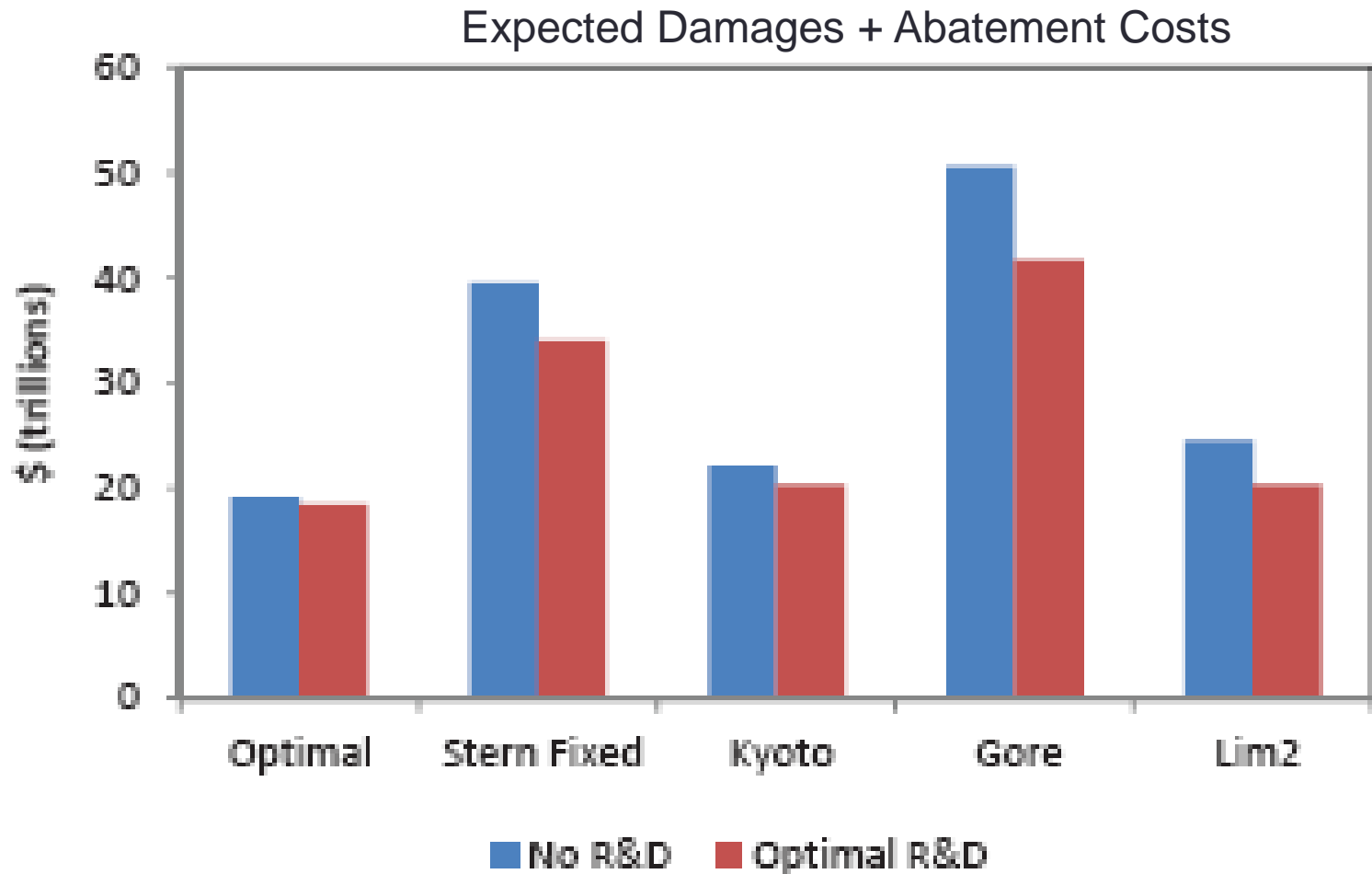
---



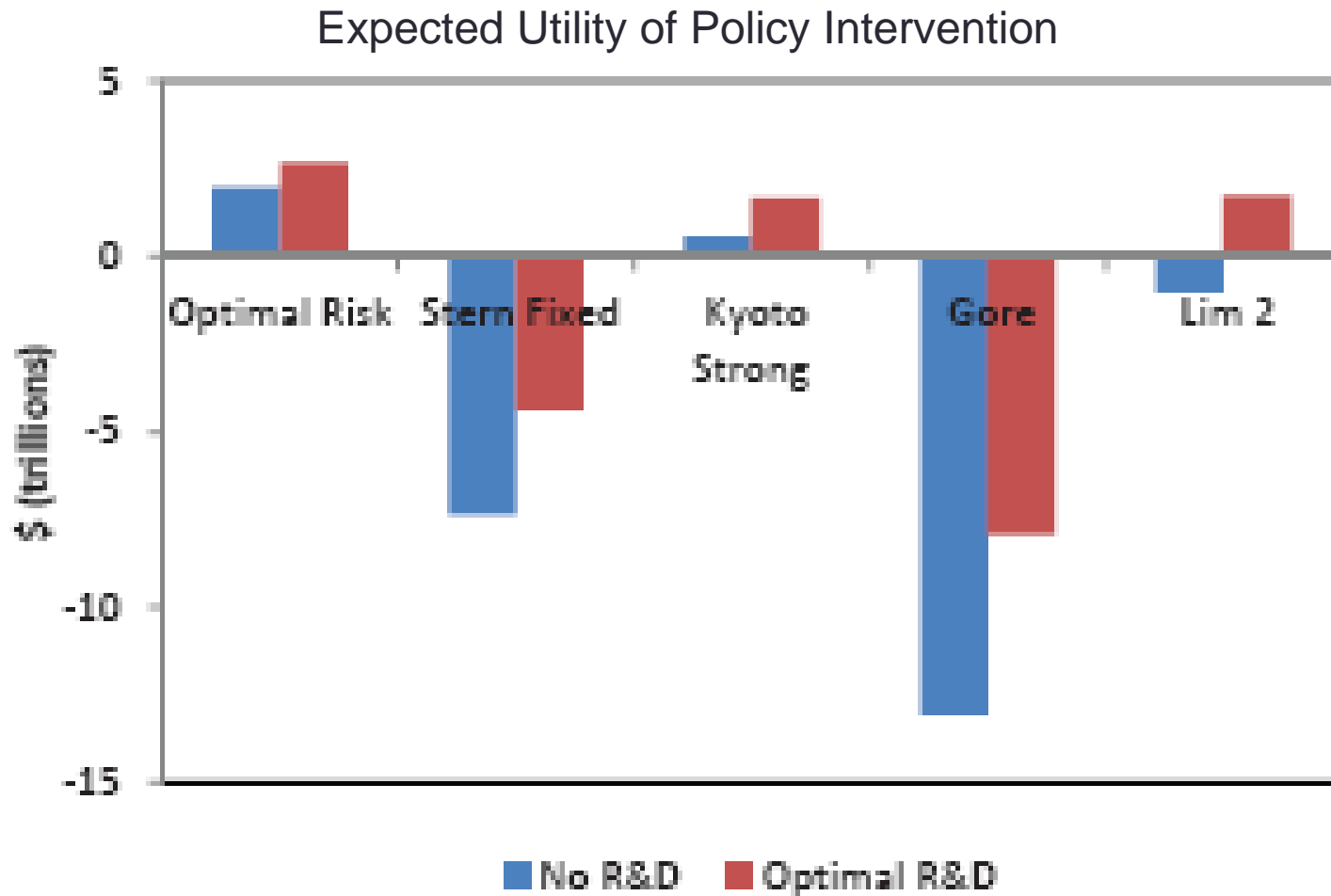
# Optimal R&D Investment is robust



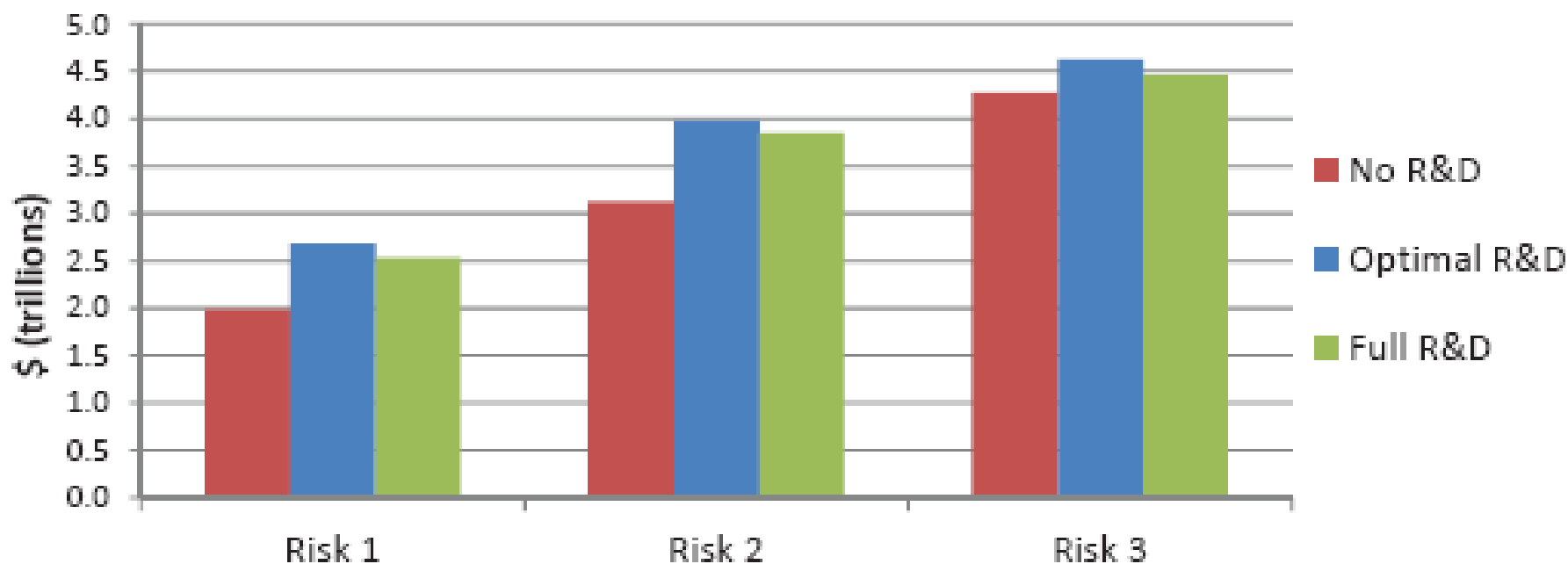
# R&D has larger impact in “2<sup>nd</sup> best” policy environments



# R&D might save a Kyoto-type agreement

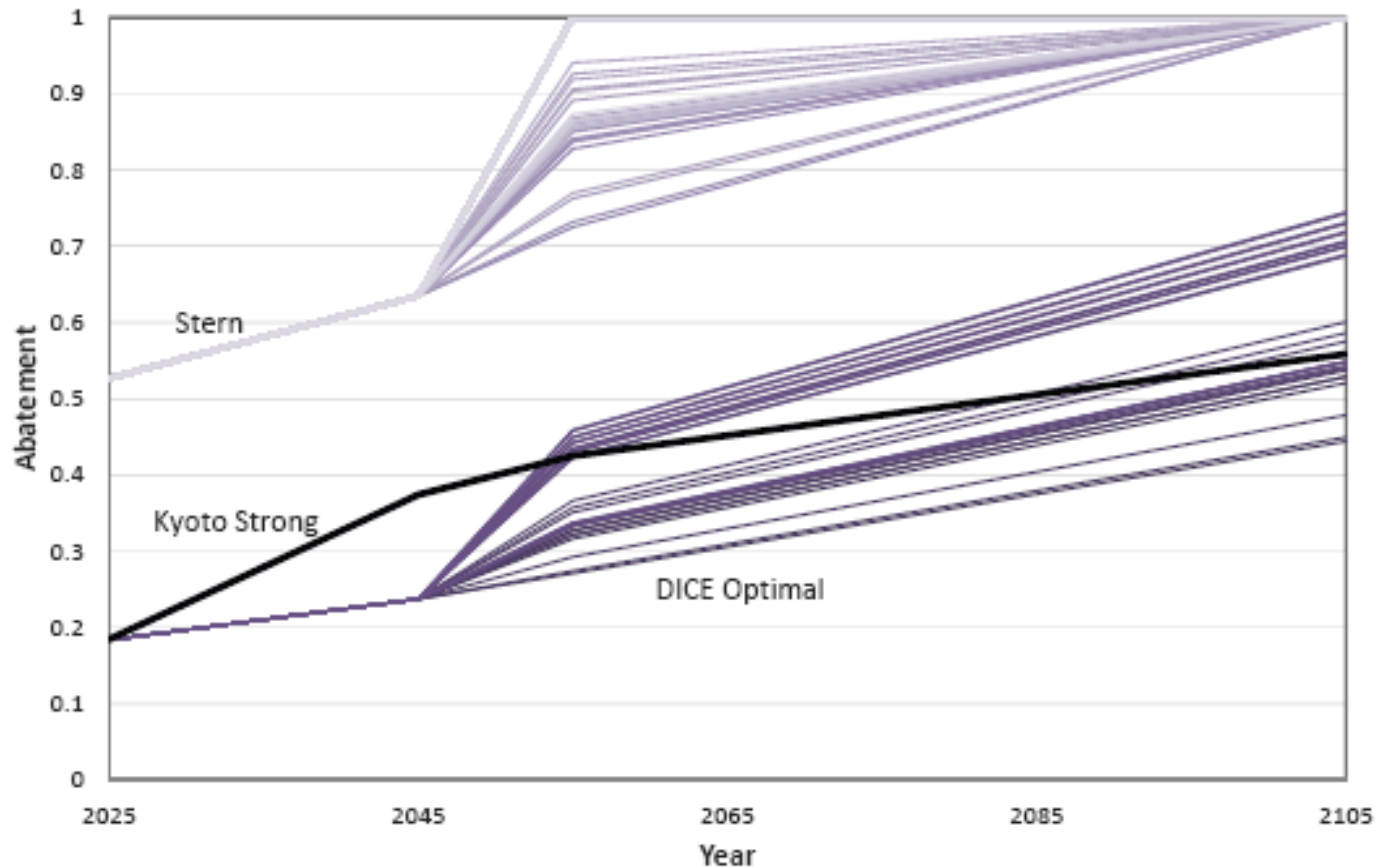


# Under-investment and over-investment have an asymmetric impact



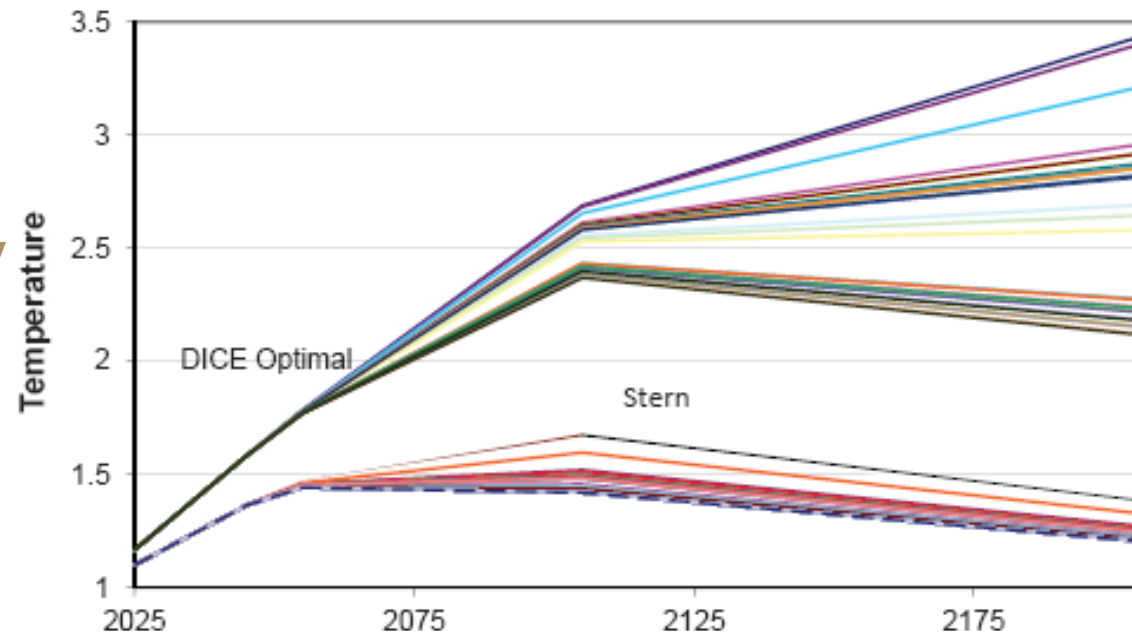
Expected Utility of Optimal Policy under different risk cases and different R&D investments

# Abatement path depends on technology (and damages).

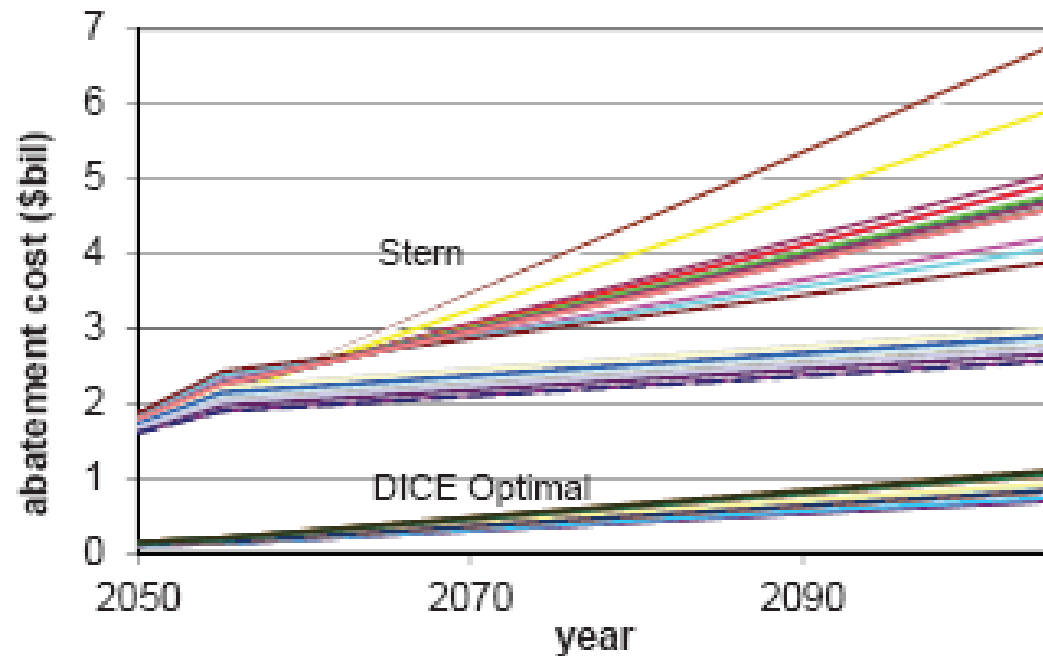


R&D has  
different  
impacts in the  
different policy  
environments

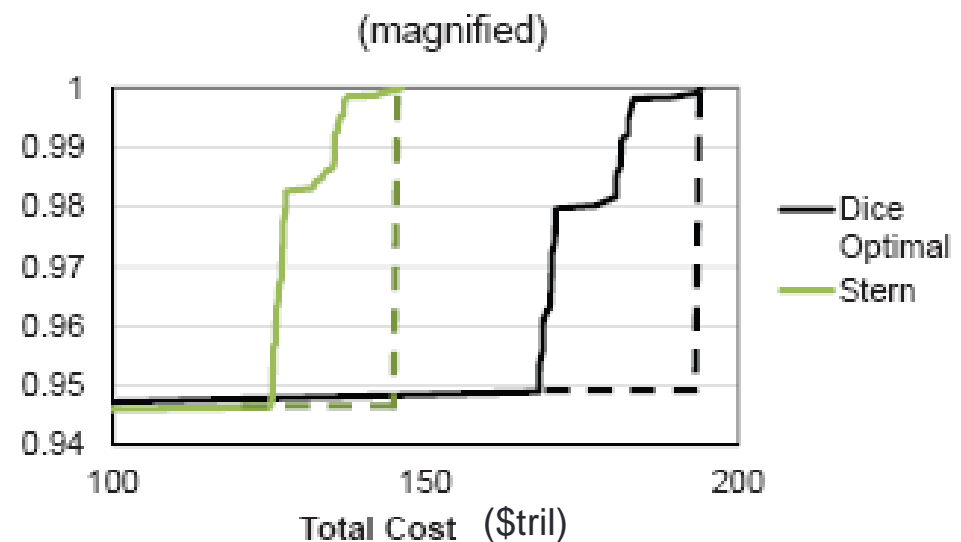
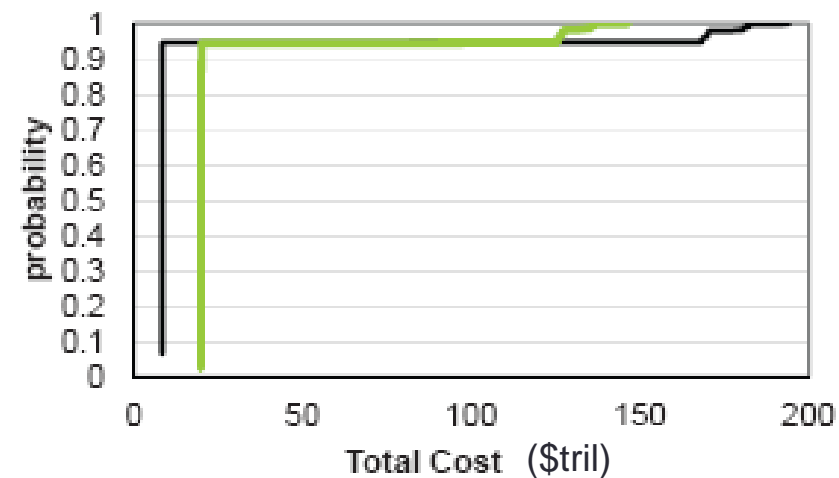
Temperature  
Paths



Abatement Cost  
Paths



# Total costs depend on technology, damages, and policy



# Policy Implications

- Optimal R&D investment is fairly robust to risk, policy, opportunity costs.
  - Under-investment appears more costly and risky than over investment
- R&D has more value in “2<sup>nd</sup> best” policy environments.
  - Kyoto Strong and 2 degrees go from negative or flat to positive
- The role of R&D is different in different policy environments and risk cases
  - If abatement is high, it mostly effects costs
  - If abatement is low, it mostly effects environmental variables.
- The Stern policy can be seen as response to risk aversion.
  - R&D can be seen as in investment in risk reduction.